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**DIPLOMATIC CORRESPONDENCE BETWEEN THE UNITED STATES
AND BELLIGERENT GOVERNMENTS RELATING TO
NEUTRAL RIGHTS AND COMMERCE**

NOTE—This Supplement is separately paged and sewed, in order that these original texts may be bound by themselves. The index to this volume includes also the Special Supplements for July, 1915, and October, 1916.

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NOTICE

The documents published in this volume
have been printed from official texts
furnished by the Department of State of
the United States.

LIST OF PAPERS

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4191	The Secretary of State to Chargé Laughlin.	1916. Sept. 18	Instructs him to address a formal note to Lord Grey with reference to Order in Council of July 7, 1916, entitled "The Maritime Rights Order in Council, 1916," and say the United States Government deems the rules therein set forth as at variance with the law and practice of nations in several respects.	1
4988	Ambassador W. H. Page to the Secretary of State.	Oct. 11	Encloses copy of a note from British Foreign Office dated Oct. 10, stating if the rules cited in Order in Council are not deemed by the United States Government to be in accordance with international law, they should be challenged in the Prize Court.	2
4502	The Secretary of State to Ambassador W. H. Page.	Nov. 24	Instructs him to address to British Foreign Office note to the effect that without admitting that even individual rights when clearly violated by Orders in Council must be maintained by resort to local tribunals, this Govern-	2

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PART II

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	Memorandum to the British Embassy.	Aug. 13	The Department, replying to the British memorandum, states that the reported act of Germany is in disregard of article 1 of The Hague Convention, and sees no reason why, as a defensive measure, Great Britain should adopt a similar course.	5
	Memorandum from the British Embassy.	Aug. 14	Communicates telegram from the British Government in	6

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¹ Received.

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¹ Received.

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		1917.		
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No.	From and to whom.	Date.	Subject.	Page.
2277	Ambassador Penfield to the Secretary of State.	1916. Dec. 8	Transmits copy of note from Imperial and Royal Ministry of Foreign Affairs, Dec. 6, replying to his note relative to the torpedoing of the steamer <i>Arabia</i> .	118
5496	Ambassador W. H. Page to the Secretary of State.	Dec. 22	Transmits copy of note received from British Foreign Office relative to the sinking of the steamship <i>Arabia</i> .	119

Case of the "Columbian."

	Consul Foster to the Secretary of State (telegram).	Nov. 11 ¹	States American steamship <i>Columbian</i> sunk by submarine, crew of 108 landed. Camarinas.	120
5151	Ambassador W. H. Page to the Secretary of State (telegram).	Nov. 11	Reports sinking of vessel <i>Columbian</i> by submarine 50 miles northwest of Cape Ortegal on Nov. 7.	120
3588	The Secretary of State to Chargé Grew (telegram).	Nov. 18	Instructs him to bring the matter of the sinking of the <i>Columbian</i> to the attention of the German Government for investigation.	120
4863	Chargé Grew to the Secretary of State.	Dec. 18	Incloses note of Dec. 16, 1916, from German Foreign Office reporting investigation by the German naval authorities of the sinking of the <i>Columbian</i> .	121

¹ Received.

*Submarine Warfare—Continued.**Case of the "Trippel."*

No.	From and to whom.	Date.	Subject.	Page.
3653	Consul General Hurst to the Secretary of State (telegram).	1916. Nov. 15	Reports sinking of Norwegian steamship <i>Trippel</i> by a German submarine.	123
	The Secretary of State to Chargé Grew (telegram).	Dec. 9	Instructs him to bring case of Norwegian steamer <i>Trippel</i> to attention of Foreign Minister and request a prompt investigation and report.	124
4865	Ambassador Gerard to the Secretary of State (telegram).	1917. Jan. 11	Quotes note received from German Foreign Office Jan. 11 relative to the sinking of Norwegian steamer <i>Trippel</i> .	124

Case of the "Lokken."

5181	Ambassador W. H. Page to the Secretary of State (telegram).	1916. Nov. 20	Quotes telegram from Consul at Liverpool reporting the sinking of Norwegian ship <i>Lokken</i> by submarine, Nov. 11.	125
3654	The Secretary of State to Chargé Grew (telegram).	Dec. 9	Instructs him to bring case of Norwegian ship <i>Lokken</i> to attention of Foreign Minister, request prompt investigation and report.	125
4871	Ambassador Gerard to the Secretary of State (telegram).	1917. Jan. 12	Quotes note received from German Foreign Office relative to the sinking of the Norwegian steamer <i>Lokken</i> .	126

*Submarine Warfare—Continued.**Case of the "Trevarraca."*

No.	From and to whom.	Date.	Subject.	Page.
		1916.		
	Consul Lathrop to the Secretary of State (telegram).	Nov. 20	Reports that two American citizens of British steamship <i>Trevarrick</i> state ship was sunk by two German submarines Nov. 16.	127
3651	The Secretary of State to Chargé Grew (telegram).	Dec. 9	Informs him Department has been advised that British steamship <i>Trevarrick</i> with Americans aboard was sunk Nov. 16 by German submarine. Instructs him to request of Foreign Minister prompt investigation and report.	127
		1917.		
4948	Ambassador Gerard to the Secretary of State (telegram).	Jan. 29	Quotes note received from German Foreign Office Jan. 26 relative to the sinking of the British steamship <i>Trevarrick</i> by a German submarine.	127

Case of the "Agder."

	Vice Consul Baxter to the Secretary of State (telegram).	1916. Dec. 12	Reports sinking of steamer <i>Agder</i> by gunfire from German submarine.	128
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Case of the "Rebecca Palmer."

	Consul Washington to the Secretary of State (telegram).	Dec. 22	Reports torpedoing by German submarine of American schooner <i>Rebecca Palmer</i> , Dec. 14, 70 miles west-southwest Fastnet.	128
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*Submarine Warfare—Continued.**Case of the "Russian."*

No.	From and to whom.	Date.	Subject.	Page.
	Consul Kablinger to the Secretary of State (telegram).	1916. Dec. 19	Reports British steamship <i>Russian</i> was struck by what was believed to be a torpedo from submarine Dec. 14, 200 miles east of Malta.	129

Case of the "Kansan."

1757	Ambassador Sharp to the Secretary of State (telegram).	Dec. 24	Quotes telegram received from American Consul at Nantes reporting destruction of steamship <i>Kansan</i> .	130
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Case of the "Sacramento."

	Consul Lathrop to the Secretary of State (telegram).	1917. Jan. 9	Reports attack upon American steamship <i>Sacramento</i> by submarine believed German, Jan. 6, 2½ miles north Casquets lighthouse, French coast.	131
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Case of the "Westwego."

5615	Ambassador W. H. Page to the Secretary of State (telegram).	Feb. 6	States Consul at Liverpool reports German submarine <i>U-45</i> stopped American steamer <i>Westwego</i> , Jan. 21, 50 miles west of Fastnet. Second officer of submarine took ship's papers to submarine; returned in hour reporting that if master <i>Westwego</i> didn't give three barrels lubricating oil submarine would sink ship. Oil was delivered. Have instructed Consul to obtain affidavits and mail them to Department.	131
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*Submarine Warfare—Continued.**Case of the "Housatonic."*

No.	From and to whom.	Date.	Subject.	Page.
		1917.		
	Consul Stephens to the Secretary of State (telegram).	Feb. 4	Reports torpedoing of American steamship <i>Housatonic</i> by a German submarine.	132
	Ambassador W. H. Page to the Secretary of State (telegram).	Feb. 6	Reports statement made by Captain of <i>Housatonic</i> in regard to the sinking.	132

Case of the "Lyman M. Law."

	Ambassador T. N. Page to the Secretary of State (telegram).	Feb. 20	Reports Capt. McDonough of the sunk vessel <i>Lyman M. Law</i> states submarine flew a flag but that owing to the great distance the nationality of the flag on submarine could not be distinguished.	133
	Ambassador Penfield to the Secretary of State (telegram).	Feb. 27	Reports the Austrian Minister for Foreign Affairs stated that an Austro-Hungarian submarine did not sink the <i>Lyman M. Law</i> .	134

Case of the "Laconia."

	Consul Frost to the Secretary of State (telegram).	Feb. 26	Reports torpedoing of steamship <i>Laconia</i> .	134
	Consul Washington to the Secretary of State (telegram).	Feb. 27	Reports <i>Laconia</i> torpedoed without warning and gives names of two American passengers who died of exposure.	134
305	Consul Frost to the Secretary of State.	Feb. 28	Transmits affidavits of Rev. Joseph Wareing and Robert Gillis, American citizens who survived from <i>Laconia</i> disaster.	135

Submarine Warfare—Continued.

No.	From and to whom.	Date.	Subject.	Page.
820	Consul Washington to the Secretary of State.	1917. Mar. 2	Transmits affidavits of Joseph W. Coppin and Gerald L. Kennedy in regard to destruction of steamship <i>Laconia</i> .	137
304	Consul Frost to the Secretary of State.	Mar. 15 ¹	Transmits six affidavits and a sworn memorandum relating to loss of steamship <i>Laconia</i> .	140

Case of the "Algonquin."

Consul Stephens to the Secretary of State (telegram).	Mar. 14	Reports sinking of steamship <i>Algonquin</i> by German submarine.	144
Consul Stephens to the Secretary of State (telegram).	Mar. 15	Gives detailed report of the sinking of the steamship <i>Algonquin</i> .	145

Case of the "Vigilancia."

Consul Stephens to the Secretary of State (telegram).	Mar. 21	Reports details of the sinking of the steamer <i>Vigilancia</i> .	145
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Case of the "Illinois."

Consul General Skinner to the Secretary of State (telegram).	Mar. 19	Reports sinking of American tanker <i>Illinois</i> .	146
Consul Swalm to the Secretary of State (telegram).	Mar. 23	Reports details of the sinking of American steamship <i>Illinois</i> by a German submarine.	147

¹ Received.

Submarine Warfare—Continued.
Case of the "City of Memphis."

No.	From and to whom.	Date.	Subject.	Page.
		1917.		
	Consul Frost to the Secretary of State (telegram).	Mar. 18	Reports the sinking of American steamship <i>City of Memphis</i> by a German submarine.	146
	Consul Frost to the Secretary of State (telegram).	Mar. 18	Gives details of sinking of steamship <i>City of Memphis</i> together with names of survivors.	147
	Consul Frost to the Secretary of State (telegram).	Mar. 18	States 33 survivors <i>City of Memphis</i> do not include Capt. L. P. Borum and four other Americans and four non-Americans but indications are that these are safe on board some vessel which has no wireless.	147
	Consul McCunn to the Secretary of State (telegram).	Mar. 20	States Capt. Borum with eight members of crew of <i>City of Memphis</i> arrived Glasgow Mar. 20. Statements by captain reported.	148

Case of the "Healdton."

	Consul Mahin to the Secretary of State (telegram).	Mar. 22	Reports sinking of Standard Oil ship <i>Healdton</i> .	149
	Consul Mahin to the Secretary of State (telegram).	Mar. 23	Gives details of the sinking of the vessel <i>Healdton</i> .	149
	Vice Consul Krogh to the Secretary of State (telegram).	Mar. 24	Reports statement made by Capt. Charles Christopher in regard to the sinking of the <i>Healdton</i> .	150

*Submarine Warfare—Continued.**Case of the "Aztec."*

No.	From and to whom.	Date.	Subject.	Page.
		1917.		
	Consular Agent Pitel to the Secretary of State (telegram).	Apr. 3 ¹	Reports sinking of <i>Aztec</i>	152
1969	Ambassador Sharp to the Secretary of State (telegram).	Apr. 2	States Foreign Office has informed him that the American steamer <i>Aztec</i> has been torpedoed and 28 persons are missing. Foreign office has not been informed of names of survivors.	152
1974	Ambassador Sharp to the Secretary of State (telegram).	Apr. 4	Gives detailed report of Capt. O'Brien regarding the sinking of the steamship <i>Aztec</i> .	153

Case of the "Missourian."

	Consul General Wilber to the Secretary of State (telegram).	Apr. 5 ¹	Quotes telegram from master of the vessel reporting the sinking of American steamship <i>Missourian</i> without warning by submarine.	154
	Consul General Wilber to the Secretary of State (telegram).	Apr. 5 ¹	Confirms preceding telegram.	154

Austria-Hungary.

Case of the "Ancona."

375	The Secretary of State to Ambassador T. N. Page (telegram).	1915. Nov. 10	Instructs him to telegraph facts concerning <i>Ancona</i> and whether any Americans were among passengers.	155
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¹ Received.

Submarine Warfare—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1915.		
	Ambassador T. N. Page to the Secretary of State (telegram).	Nov. 10	States it is reported American passengers lost on <i>Ancona</i> .	155
427	Ambassador T. N. Page to the Secretary of State (telegram).	Nov. 10	Gives names of Americans believed lost on <i>Ancona</i> .	155
	Official announcement of the Austro-Hungarian Admiralty.	Nov. 15	Calls attention to falsity of press reports concerning sinking of the <i>Ancona</i> .	155
	Consul White to the Secretary of State.	Dec. 6	Transmits statements and affidavits of survivors of the steamship <i>Ancona</i> .	155

Case of the "Petrolite."

	Consul Mason to the Secretary of State (telegram).	Dec. 10	Reports attack on American steamer <i>Petrolite</i> by submarine flying Austrian flag.	185
		1916.		
71	The Secretary of State to Minister Egan (telegram).	Jan. 24	Directs him to obtain statements from officers of American vessel <i>Petrolite</i> upon its arrival at Copenhagen covering details of the stopping of <i>Petrolite</i> in Mediterranean by a submarine.	186
904	Minister Egan to the Secretary of State.	Feb. 2	Transmits copy of statement made by Capt. Thompson, master of <i>Petrolite</i> , together with an attest of Chief Engineer W. H. Corschot, as to amount of damage done ship, and a questionnaire prepared by Legation and signed by the captain.	186
1116	The Secretary of State to Ambassador Penfield (telegram).	Feb. 9	Informs him of statement made by captain of <i>Petrolite</i> , giving details and locality of attack upon steamer.	189

Submarine Warfare—Continued.

No.	From and to whom.	Date.	Subject.	Page.
1354	Ambassador Penfield to the Secretary of State.	1915. Feb. 25	Transmits copy with translation of reply from Baron Burian to his note relative to the shelling of <i>Petrolite</i> and the requisitioning of food by a submarine flying Austro-Hungarian flag in the Mediterranean.	190
1788	Ambassador Penfield to the Secretary of State.	July 20	Transmits copy and translation of note from Imperial and Royal Minister for Foreign Affairs of July 17, 1916, stating the Imperial and Royal Government agrees with the Washington Cabinet that in presentation of the <i>Petrolite</i> case contradictions occur in several essential points.	193
1332	The Secretary of State to Ambassador Penfield (telegram).	Aug. 18	Directs him to ascertain whether statement of commander of submarine has been received.	195
4453	The Austro-Hungarian Minister for Foreign Affairs to Ambassador Penfield (telegram).	Sept. 9	States commander of submarine declared under oath that he confirms former exposition of <i>Petrolite</i> case as correct in all particulars, and the statements by crew of steamer deviating therefrom do not conform with the facts.	195
<i>Case of the "Persia."</i>				
	Consul General Skinner to the Secretary of State (telegram).	1916. Jan. 1	States that the Peninsular & Oriental liner <i>Persia</i> has been reported sunk with nearly all on board; Robert McNeely, American consul, on board.	200

Submarine Warfare—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1916.		
	The Secretary of State to Consul Garrels (telegram).	Jan. 1	Informs him of attack on the <i>Persia</i> and instructs him to report concerning Consul McNeely and other Americans on board.	201
	Consul Garrels to the Secretary of State (telegram).	Jan. 1	Reports facts concerning sinking of the <i>Persia</i> .	201
	Diplomatic Agent Arnold to the Secretary of State (telegram).	Jan. 2	Sinking of the <i>Persia</i> reported.	201
	The Secretary of State to Ambassador Penfield (telegram).	Jan. 3	Instructs him to make immediate inquiry at the Foreign Office concerning the sinking of the <i>Persia</i> .	202
1169	Ambassador Penfield to the Secretary of State.	Jan. 8	Transmits note from Ministry for Foreign Affairs stating that nothing is known to the Royal and Imperial Government concerning circumstances of sinking of the <i>Persia</i> .	202
	Consul Garrels to the Secretary of State.	Jan. 8	Transmits report in regard to the sinking of the Peninsular & Oriental liner <i>Persia</i> .	203
42	Consul Kablinger to the Secretary of State.	Jan. 9	Incloses affidavits of survivors of the British steamer <i>Persia</i> .	205
	Ambassador Gerard to the Secretary of State (telegram).	Jan. 17	Reports having been informed by German Foreign Office that a German submarine did not sink the <i>Persia</i> .	
	Ambassador Penfield to the Secretary of State.	Jan. 22	Transmits note from Foreign Office disclaiming participation of Austrian submarine in sinking of <i>Persia</i> .	210
	The Secretary of State to Chargé Philip (telegram).	Feb. 2	Instructs him to ascertain whether Turkish submarine sank <i>Persia</i> .	211

Submarine Warfare—Continued.

No.	From and to whom.	Date.	Subject.	Page.
3073	Ambassador W. H. Page to the Secretary of State.	1916. Feb. 17	Incloses copies of a note dated Feb. 16 from Foreign Office transmitting copies of statements made by officers and others of the steamship <i>Persia</i> .	212
	Chargé Philip to the Secretary of State (telegram).	Mar. 8	Reports receipt of note ver- bale from Sublime Porte stating that the <i>Persia</i> was not sunk by a submarine flying Turkish flag.	214

Case of the "Imperator."

180	Consul General Hurst to the Secretary of State (telegram).	Apr. 14	Reports destruction of the Russian barkentine <i>Imperator</i> by an Austrian submarine.	214
	Consul General Hurst to the Secretary of State.	May 24	Transmits affidavits of Gustave Olson and Einer A. D. Swensson, seamen, regarding the destruction of the <i>Imperator</i> .	215

Case of the "Chemung."

1436	Consul Putnam to the Secretary of State (telegram).	Nov. 28	Reports sinking of American steamer <i>Chemung</i> by Austrian submarine 14 miles east Cape de Gata.	218
	Consul Putnam to the Secretary of State (telegram).	Nov. 29	Gives detailed description of the sinking of <i>Chemung</i> . Affidavits of crew being prepared.	219
	The Secretary of State to Ambassador Penfield (telegram).	Dec. 2	Instructs him to bring <i>Chemung</i> case to Foreign Minister's attention and ask for immediate investigation and report upon this sinking of an American vessel.	219

Submarine Warfare—Continued.

No.	From and to whom.	Date.	Subject.	Page.
1654	Ambassador Penfield to the Secretary of State (telegram).	1917. Jan. 23	Reports on statements made by Minister for Foreign Affairs and data furnished by Austro-Hungarian naval authorities relative to the sinking of the steamship <i>Chemung</i> .	220

Miscellaneous List of Vessels Attacked**Warfare between Submarines and Armed Merchant Vessels**

		1916.		
	The Secretary of State to the British Ambassador.	Apr. 22	Request information concerning instructions issued by British Admiralty for armed merchant vessels in the event of meeting submarines. Incloses alleged copies of such instructions which have been formerly transmitted to this Government by the German Government.	225
111	The British Ambassador to the Secretary of State.	Apr. 25	States that the instructions of Oct. 20 for the guidance of British sea captains contain the orders at present in force.	225
	The British Ambassador to the Secretary of State.	Apr. 28	Incloses copy of the Admiralty Instructions for armed merchant ships of Oct. 20, 1915.	226
	Memorandum from the British Embassy.	June 5	States that Admiralty Instructions of Oct. 20, 1915, enjoin a strict adherence to defensive action only, and no question of the infliction of any penalty for failure to take offensive action can therefore arise.	228

PART V

Passage of British Troops over American Territory.

No.	From and to whom.	Date.	Subject.	Page.
	The British Ambassador to the Secretary of State.	1915. Dec. 20	Suggests that certain classes of Canadian soldiers returning from Europe be permitted to pass through the State of Maine to points in Canada.	229
	The Secretary of State to the British Ambassador.	Dec. 23	Refuses to permit passage of Canadian soldiers over United States territory.	230

PART VI

Display by Naval Vessels of Distinguishing Marks on the High Seas.

J. No. A 7824	The German Ambassador to the Secretary of State.	Dec. 1	Makes request that orders be issued to commanding officers of American warships in Mediterranean to display national flag so that they may be distinguished from enemy warships.	231
1692	The Secretary of State to the German Ambassador.	Dec. 10	Transmits copy of a communication from the Secretary of the Navy, indicating reasons why Navy Department must decline to issue the orders suggested by Imperial Government.	231
2298	Ambassador Gerard to the Secretary of State.	1916. Jan. 24	Transmits note from German Secretary for Foreign Affairs relating to Germany's suggestion to United States Government that American warships in Mediterranean bear distinguishing marks.	233

PART VII

American Prisoners of War Taken to Germany on German Prize Ship "Yarrowdale."

No.	From and to whom.	Date.	Subject.	Page.
4909	Ambassador Gerard to the Secretary of State (telegram).	1917. Jan. 19	Reports that English steamship <i>Yarrowdale</i> has been brought to Swinemunde as a prize, having on board 469 prisoners, among whom were 103 neutrals.	236
3809	The Secretary of State to Ambassador Gerard (telegram).	Jan. 22	Inquires of him whether there were any American citizens among prisoners brought by the <i>Yarrowdale</i> to Swinemunde, and, if so, to give their names and American addresses.	236
4919	Ambassador Gerard to the Secretary of State (telegram).	Jan. 24	Reports he had sent note to German Foreign Office Jan. 20 asking information as to whether there were any Americans among prisoners brought to Swinemunde. No answer having been received, he was sending another note.	237
4929	Ambassador Gerard to the Secretary of State (telegram).	Jan. 26	Reports that a correspondent there had ascertained from Under Secretary of State that there were some Americans among the 107 neutrals brought by the <i>Yarrowdale</i> to Swinemunde, and also that there was an acrimonious divergence of opinion as to what position Government should assume regarding them.	237

American Prisoners of War Taken to Germany—Continued.

No.	From and to whom.	Date.	Subject.	Page.
4949	Ambassador Gerard to the Secretary of State (telegram).	1917. Jan. 30	Quotes note received from German Foreign Office Jan. 28, stating there were a number of American citizens among crews of the sunk armed English merchantmen <i>Voltaire</i> , <i>Mount Temple</i> , and <i>Georgic</i> brought to Swinemunde with the prize <i>Yarrowdale</i> and thereupon taken away as prisoners of war.	237
4978	Ambassador Gerard to the Secretary of State (telegram).	Feb. 1	Gives names obtained from German Foreign Office of persons from crews of the sunk armed English merchantmen <i>Georgic</i> , <i>Mount Temple</i> , and <i>Voltaire</i> , who claim to be American citizens.	238
4992	Ambassador Gerard to the Secretary of State (telegram).	Feb. 4	Reports he has been informed by Count Montgelas of the Foreign Office that the American prisoners taken on the <i>Yarrowdale</i> . will be released at once.	239
	Consul General Skinner to the Secretary of State (telegram).	Feb. 5	Reports arrival of two American citizens in London having been sailors on British steamship <i>Yarrowdale</i> , captured, taken prisoners in Germany with 85 other American citizens.	239
3650	Consul General Skinner to the Secretary of State.	Feb. 6	Incloses copy of a declaration made by Charles David Green and Charles Quinn, members of the crew of the steamship <i>Yarrowdale</i> .	240

American Prisoners of War Taken to Germany—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1917.		
	The Minister of Switzerland in charge of German interests in America to the Secretary of State.	Feb. 12	Transmits communication from German Government stating the release of about 70 Americans brought in as prisoners of war by steamship <i>Yarrowdale</i> is conditional to the German vessels in American waters not being seized and their crews not being interned.	242
355	Ambassador Willard to the Secretary of State (telegram).	Feb. 17	Reports he has been informed officially that American prisoners brought in by <i>Yarrowdale</i> and such other non-belligerents would be set at liberty within a very short time.	242
269	The Secretary of State to Ambassador Willard (telegram).	Feb. 20	Instructs him to transmit to Spanish Ambassador at Berlin a formal demand for the immediate release of the <i>Yarrowdale</i> prisoners.	242
370	Ambassador Willard to the Secretary of State (telegram).	Feb. 25	Reports he has been informed by Foreign Office that the <i>Yarrowdale</i> prisoners had been released on the 16th.	243
290	The Secretary of State to Ambassador Willard (telegram).	Feb. 27	Instructs him to request Foreign Office to instruct Spanish Ambassador at Berlin to telegraph Department full report as regards <i>Yarrowdale</i> prisoners.	243
386	Ambassador Willard to the Secretary of State (telegram).	Mar. 2	Reports receipt of telegram from Spanish Ambassador at Berlin which confirmed report that <i>Yarrowdale</i> prisoners had been released Feb. 16 and were	244

American Prisoners of War Taken to Germany—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1917.		
	The Minister of Switzerland in charge of German interests in America to the Secretary of State.	Mar. 2	making preparations to leave Germany when an English member of crew contracted typhus. Communicates cable of Mar. 1 from German Government, stating the transfer of American sailors from <i>Yarrowdale</i> to frontier has not as yet been possible because one of the British sailors in camp was found to be suffering from typhus exanthematicum. Their transfer to Swiss frontier will probably take place Mar. 7, when quarantine comes to an end.	244
481	Minister Egan to the Secretary of State (telegram).	Mar. 3	Reports arrival in Copenhagen of American medical officers released from prison camp at Karlsruhe, Germany. Gives names of vessels captured and disposition of officers and crews.	245
399	Ambassador Willard to the Secretary of State (telegram).	Mar. 7	Reports statement by the doctor of the Spanish Embassy at Berlin concerning condition of the <i>Yarrowdale</i> prisoners.	246
408	Ambassador Willard to the Secretary of State (telegram).	Mar. 12	Departure of 59 American prisoners from Germany via Sweden reported.	246
636	Minister Stovall to the Secretary of State (telegram).	Mar. 12	States 59 American prisoners from <i>Yarrowdale</i> arrived in Zurich Mar. 11.	247
650	Minister Stovall to the Secretary of State (telegram).	Mar. 16	Informs Department of receipt of report from Consul General at Zurich that no complaint was made by	247

American Prisoners of War Taken to Germany—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1917.	men of <i>Yarrowdale</i> of their treatment while on high seas or in camp near Swinemunde, but after transfer to Brandenburg their treatment by officers was harsh.	
656	Minister Stovall to the Secretary of State (telegram).	Mar. 18	Reports having personally conversed with the crews on board <i>Yarrowdale</i> as to the treatment received by them and submits supplementary report.	247
425	Ambassador Willard to the Secretary of State (telegram).	Mar. 18	States Harlington, last American citizen of <i>Yarrowdale</i> prisoners, left for Denmark by <i>Warnemunde</i> Mar. 12.	248
	Consul General Hurst to the Secretary of State (telegram).	Apr. 28	States remaining 26 members of <i>Yarrowdale</i> crew and 8 officers of the captured American steamer <i>Seward</i> sailed from Barcelona Apr. 27 on steamship <i>Alicante</i> , due in New York about May 14.	248

PART VIII

Deportation of Civilians from Belgium.

		1916.		
4452	Chargé Grew to the Secretary of State (telegram).	Oct. 10	Reports action of German military authorities in demanding lists of unemployed Belgians.	249
3497	The Acting Secretary of State to Chargé Grew (telegram).	Oct. 19	Informs him, if he should deem it advisable, he may draw to Foreign Minister's attention, informally and orally, the action of German military authorities in Belgium.	249

Deportation of Civilians from Belgium—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1916.		
4511	Chargé Grew to the Secretary of State (telegram).	Oct. 23	States he has brought, informally and orally, to attention of Under Secretary of State for Foreign Affairs question of Belgian laborers.	250
4535	Chargé Grew to the Secretary of State (telegram).	Oct. 27	Reports he sought a further interview with the German Under Secretary for Foreign Affairs regarding the enforcement of labor on Belgian citizens and pointed out that this action, as it involved a definite breach of international law would make a very bad impression abroad.	250
3539	The Secretary of State to Chargé Grew (telegram).	Nov. 2	Authorizes him to make request for an interview with the Chancellor in regard to Belgian deportations and point out the unfortunate impression which would be created by the proposed policy in neutral countries.	251
	The Secretary of State to Chargé Grew (telegram).	Nov. 29	Instructs him to obtain an interview with the German Chancellor and repeat that the United States Government has learned of Germany's intention to deport from Belgium a portion of the civilian population for the purpose of forcing them to labor in Germany and is constrained to protest in a friendly spirit, but most solemnly, against this action.	251

Deportation of Civilians from Belgium—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1916.		
	Chargé Grew to the Secretary of State (telegram).	Dec. 11	Transmits the German Government's reply to the formal representations of the United States concerning the deportation of Belgians.	252
4756	Chargé Grew to the Secretary of State (telegram).	Dec. 20	Quotes note from German Foreign Office of Dec. 18, which states that a number of the deported Belgian workmen had been returned to Belgium.	254
4913	Chargé Grew to the Secretary of State.	Dec. 21	Transmits copy of order issued by Governor General of Belgium May 15, 1916, regarding unemployed Belgian citizens.	254
		1917.		
5397	Ambassador W. H. Page to the Secretary of State (telegram).	Jan. 2	Quotes statement received from Mr. Hoover saying there has been no change in German policy since the President's protest and that deportation continues on a large scale.	256
	Minister Whitlock to the Secretary of State (telegram).	Jan. 2	Reports that it is difficult to obtain information that is accurate regarding deportations, because facilities for communication are lacking in Belgium.	257
J. No. A 131	The German Ambassador to the Secretary of State.	Jan. 8	Incloses memorial sent by German Government on the employment of Belgian laborers in Germany, refuting the false statements of Germany's enemies.	258
491	Minister Whitlock to the Secretary of State.	Jan. 16	Reports at length on the deportation of Belgian workmen.	262
429	Minister Whitlock to the Secretary of State.	Jan. 17	States that summonses to appear for examination	268

Deportation of Civilians from Belgium—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1917.	are being sent out by German authorities directing the men to appear Jan. 20, at the Gare du Midi.	

PART IX.

Withdrawal of the American Minister from Belgium.

	Statement given to the press.	Mar. 24	Reviews facts leading up to the withdrawal of Minister Whitlock from Belgium.	270
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PART X.

Peace Overtures of the Central Powers and Reply of Entente Powers.

	Chargé Grew to the Secretary of State (telegram).	1916. Dec. 12	Transmits official French translation of the peace communication as handed to him by Chancellor von Bethmann-Hollweg on Dec. 12.	272
	Ambassador Elkus to the Secretary of State (telegram).	Dec. 12	Transmits note from Turkish Minister for Foreign Affairs proposing peace negotiations.	273
184	Chargé Warfield to the Secretary of State.	Dec. 15	Transmits copy and translation of a note verbale handed to him in person by the Bulgarian Prime Minister on Dec. 12, proposing to enter into negotiations for peace.	274
2308	Ambassador Penfield to the Secretary of State.	Dec. 16	Transmits copies and translations of note, dated Dec. 12, 1916, from the Imperial and Royal Ministry of Foreign Affairs, in	276

Peace Overtures of the Central Powers and Reply—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1916.		
	The Secretary of State to Ambassador W. H. Page (telegram).	Dec. 16	which the Central Powers state they are to enter into negotiations for peace. Transmits peace overtures of Central Powers for presentation to Foreign Office, with instructions as to manner of presentation.	277
	The Secretary of State to Ambassador Sharp (telegram).	Dec. 16	Same as above.....	
	The Secretary of State to Ambassador Francis (telegram).	Dec. 16	Same as above.....	
	The Secretary of State to Ambassador T. N. Page (telegram).	Dec. 16	Same as above.....	
	The Secretary of State to Ambassador Guthrie (telegram).	Dec. 16	Same as above.....	
	The Secretary of State to Minister Vopicka (telegram).	Dec. 16	Same as above.....	
	The Secretary of State to Consul Osborne (telegram).	Dec. 16	Same as above.....	
	Ambassador Sharp to the Secretary of State (telegram).	Dec. 29	Transmits Allied Governments' reply to the peace overtures of the Central Powers.	280
		1917.		
	The Secretary of State to Ambassador Gerard.	Jan. 2	Instructs Ambassador Gerard to deliver to the German Government the note of the Entente Powers, replying to the overtures of the Central Powers.	282
	Ambassador Gerard to the Secretary of State (telegram).	Jan. 12	Transmits text of note from German Foreign Office, discussing the reply of the Entente Governments.	283

Peace Overtures of the Central Powers and Reply—Continued.

No.	From and to whom.	Date.	Subject.	Page.
	Ambassador Penfield to the Secretary of State (telegram).	1917. Jan. 12	Transmits text of note from Austro-Hungarian Minister of Foreign Affairs, discussing the reply of the Entente Governments.	285

PART XI

Suggestions Concerning the War Made by President Wilson December 18, 1916, and Replies of Belligerents and Neutrals.

	The Secretary of State to Ambassador W. H. Page (telegram).	1916. Dec. 18	Instructs him to present immediately to the Minister of Foreign Affairs the American note of Dec. 18, 1916, to belligerent Governments suggesting an avowal of views as to the terms on which the war might be concluded.	288
	The Secretary of State to Ambassador Gerard (telegram).	Dec. 18	Instructs him to present immediately to the Minister of Foreign Affairs the American note of Dec. 18, 1916, to belligerent Governments suggesting an avowal of views as to the terms on which the war might be concluded.	291
	The Minister of Guatemala to the Secretary of State.	Dec. 21	States he is instructed by President of Guatemala to cooperate in accord with the United States Government in anything that may be done for the restoration of peace.	293
	Ambassador Gerard to the Secretary of State (telegram).	Dec. 26	Quotes German reply to American note to belligerents of Dec. 18, 1916.	294
	Ambassador Elkus to the Secretary of State (telegram).	Dec. 26	Quotes Turkish reply to American note to belligerents of Dec. 18, 1916.	295

Suggestions Made by President Wilson, and Replies—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1916.		
	Ambassador Penfield to the Secretary of State (telegram).	Dec. 26	Quotes Austro-Hungarian reply to American note to belligerents of Dec. 18, 1916.	296
1208	Minister Price to the Secretary of State.	Dec. 26	Transmits note from the Secretary of Foreign Affairs of Panama replying to President Wilson's note of Dec. 18, 1916.	296
	Memorandum from the Legation of Switzerland.	Dec. 27 ¹	Text of Note of Swiss Federal Council, addressed to all belligerents supporting President Wilson's peace suggestions.	298
156	Minister Morris to the Secretary of State (telegram).	Dec. 29	Quotes text of Swedish Government's note addressed to belligerent nations expressing sympathy with President Wilson's peace suggestions.	299
	Memorandum from the Legation of Sweden.	Dec. 30 ¹	Text of note delivered by His Swedish Majesty's Government to the Governments of belligerent nations commending President Wilson's peace suggestions.	299
529	Chargé Wilson to the Secretary of State.	Dec. 30 ¹	Incloses copy of Spanish note in reply to the circular note of the President to belligerent and neutral powers, suggesting that all nations now at war should declare their respective views upon what terms present war might be ended.	300
	Consul General Murphy to the Secretary of State (telegram).	Dec. 30	Quotes Bulgarian reply to American note to belligerents of Dec. 18, 1916.	301

¹ Received.

Suggestions Made by President Wilson, and Replies—Continued.

No.	From and to whom.	Date.	Subject.	Page.
		1917.		
858	Chargé Benson to the Secretary of State.	Jan. 8	Quotes note of Jan. 6, from Brazilian Minister for Foreign Affairs replying to President Wilson's peace suggestions.	302
	Minister Reinsch to the Secretary of State (telegram).	Jan. 9	Quotes Chinese reply to American note to belligerents of Dec. 18, 1916.	303
	Ambassador Sharp to the Secretary of State (telegram).	Jan. 10	Quotes Belgian reply to American note to belligerents of Dec. 18, 1916.	304
1806	Ambassador Sharp to the Secretary of State (telegram).	Jan. 10	Allied Government's reply to American note to belligerents of Dec. 18, 1916.	305
	Minister Jeffery to the Secretary of State (telegram).	Jan. 12	Reports receipt of a communication from Uruguayan Minister for Foreign Affairs expressing sympathy with all questions that will tend to terminate present war.	308
	Memorandum from British Embassy.	Jan. 13	British supplemental reply to peace suggestions of President Wilson.	308
64	The Chargé of Greece to the Secretary of State.	Jan. 15	Transmits Greece's reply to the President's suggestions of Dec. 18, 1916.	312
390	Minister Ewing to the Secretary of State.	Jan. 19	Submits translation of Honduran Government's reply to President Wilson's note of Dec. 18, 1916.	314
	Minister Caldwell to the Secretary of State (telegram).	Jan. 19	Transmits at request of Persian Minister for Foreign Affairs the more important portion of the reply to the peace suggestions of President Wilson.	315
	Minister McMillin to the Secretary of State.	Jan. 20	Incloses copy of Peruvian Government's reply to President Wilson's note of Dec. 18, 1916.	316

PART XII

President Wilson's Address of January 22, 1917.

No.	From and to whom.	Date.	Subject.	Page.
	Memorandum to the German Embassy.	1917. Jan. 22	Incloses copy of address delivered by the President of the United States to the Senate on Jan. 22, 1917.	318

PART XIII

Proposals of the De Facto Government of Mexico for Terminating the European War.

	Mr. Ramón P. De Negri to the Secretary of State.	Feb. 12	Transcribes note from Minister of Foreign Relations proposing means for restoring peace.	324
	The Secretary of State to Mr. Ramón P. De Negri.	Mar. 16	Replies to communication of Feb. 12, 1917.	326

PART XIV

Severance of Diplomatic Relations between the United States and Germany.

	The German Ambassador to the Secretary of State.	Jan. 31	Announces Germany's intention of extending submarine warfare.	330
2307	The Secretary of State to the German Ambassador.	Feb. 3	Refers to previous correspondence between the two Governments relating to submarine warfare and announces that all diplomatic relations between the United States and the German Empire are severed.	335

Severance of Diplomatic Relations—Continued.

No.	From and to whom.	Date.	Subject.	Page.
	The Secretary of State to Ambassador Penfield (telegram).	1917. Feb. 3	Instructs him to deliver a copy of following address of President Wilson to Congress on Feb. 3, 1917, to the Foreign Minister and distribute it to the press.	338
	The Minister of Switzerland in charge of German interests in America to the Secretary of State.	Feb. 10	Transmits German Proposals relating to the Treaty of 1799.	341
	Statement given to the press, Feb. 12, 1917.	Feb. 12	American refusal to discuss submarine warfare against neutrals unless and until German Government renews its assurances of May 4, 1916.	343
	Statement given to the press.	Mar. 12	In view of Germany's announcement of Jan. 31, the Government of the United States has determined to place an armed guard upon all American merchant vessels sailing through the barred areas.	344
416	The Secretary of State to the Minister of Switzerland in charge of German interests in America.	Mar. 20	States the Government of the United States does not favor the proposed agreement to alter or supplement the meaning of Article 23 of the Treaty of 1799.	345
	The Minister of Switzerland to the Secretary of State.	Mar. 30	Forwards communication of the German Government challenging the assertion in the American note of Mar. 20 that Germany has violated the treaties of 1785, 1799, and 1828.	347

PART XV

Declaration of War against the Imperial German Government.

No.	From and to whom.	Date.	Subject.	Page.
	Circular telegram to all the missions.	1917. Apr. 2	Informs them of President Wilson's address to special session of Congress, Apr. 2, 1917, and quotes Joint Resolution declaring the existence of a state of war between the Imperial German Government and the United States.	349

PART XVI

Severance of Diplomatic Relations between the United States and Austria-Hungary.

	Ambassador Penfield to the Secretary of State (telegram).	Feb. 1	Quotes note of Jan. 31 from the Austro-Hungarian Minister for Foreign Affairs announcing his Government's intention of extending submarine warfare.	358
	The Secretary of State to Ambassador Penfield (telegram).	Feb. 14	Instructs him to inquire of Austro-Hungarian Government as to the modification of that Government's pledge given in the <i>Ancona</i> case.	361
	Ambassador Penfield to the Secretary of State (telegram).	Mar. 2	Quotes aide memoire handed him by Austro-Hungarian Government in reply to American inquiry as to the modification of Austria-Hungary's pledge given in the <i>Ancona</i> case.	363
	Chargé Grew to the Secretary of State (telegram).	Apr. 8	Severance of diplomatic relations between the United States and Austria-Hungary.	371

PART XVII

Declaration of War against Austria-Hungary.

No.	From and to whom.	Date.	Subject.	Page.
	Address of President Wilson to Congress (extract).	1917. Dec. 4	Joint Resolution declaring the existence of a state of war between the Imperial and Royal Austro-Hungarian Government and the United States, Dec. 7, 1917.	373

PART XVIII

Severance of Diplomatic Relations between the United States and Turkey.

2639	Secretary of Embassy Tarter to the Secretary of State (telegram).	Apr. 20	States the Imperial Ottoman Government has informed Embassy it finds it necessary to rupture its diplomatic relations with the United States. American interests have been confided to the Swedish Minister.	375
	The Secretary of State to Ambassador Sharp (telegram).	Apr. 23	Informs him of the severance of relations between the United States and Turkey and instructs him to suspend all activities in her behalf and follow instructions outlined in Department's telegram Feb. 5th regarding German interests.	375
	The Secretary of State to Ambassador W. H. Page (telegram).	Apr. 23	Same, mutatis mutandis, as above.	
	The Secretary of State to Minister Droppers (telegram).	Apr. 23	Same as above.....	
	The Secretary of State to Chargé Wheeler (telegram).	Apr. 23	Same as above.....	