

1 **Solvable constraints and unsolvable limits to global climate adaptation in**  
2 **coastal Indigenous food security**

3

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19

20 **Abstract:**

21 Coastal systems are a major source of food for Indigenous communities. Climate change poses a high risk  
22 to coastal communities' food security. Successful climate change adaptation practices are essential to  
23 ensure food security among Indigenous peoples. Yet, limits and constraints challenge climate change  
24 adaptation practices. Our study seeks to identify these limits and constraints in the context of food security  
25 among coastal Indigenous peoples. We performed a global scale systematic literature review using 155  
26 scholarly articles to examine the constraints and limits to climate adaptation in the coastal food security and  
27 Indigenous peoples context. The three research questions are: i) What are the key constraints? ii) What are  
28 the limits? iii) What are the ways of overcoming the constraints? First, we found that, globally, the main  
29 constraints to adapting to climate change in coastal food security settings are related to governance,  
30 institutions, and policies. Second, most limits are soft, to be solved, compared to hard limits on coastal  
31 systems. Third, we unveiled ways of overcoming the constraints, such as restoring coastal food system  
32 resilience, improving food accessibility, and building the adaptive capacity of Indigenous peoples. The  
33 findings of the study provide valuable insights for policymakers, researchers, and other relevant  
34 stakeholders involved in decision-making regarding coastal food security in the climate change adaptation  
35 context.

36 **Keywords:**

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derivative work.

37 Coastal Indigenous peoples, food security, constraints, limits, climate change adaptation  
38  
39

40 **Impact statement:**

41 Our research highlights the vulnerabilities and strengths of coastal Indigenous communities concerning  
42 climate change, especially with regard to food security. By pinpointing and examining the barriers on  
43 climate adaptation practices, the study offers practical insights that hold relevance both locally and globally.  
44 The main findings emphasize that governance issues, inefficiencies within institutions, and gaps in policy  
45 are the key limitations, while the majority of adaptation challenges are considered "soft," suggesting that  
46 there are possible solutions through innovation and collaboration. Proposals such as restoring the resilience  
47 of coastal food systems, improving food access, and strengthening adaptive capacities are outlined as  
48 feasible strategies to deal with these challenges. Focusing on coastal Indigenous communities—who are  
49 particularly vulnerable to climate change—the study underscores their specific reliance on aquatic food  
50 systems and the urgent threats they encounter. This research enhances the understanding of how historical  
51 colonial impacts and current governance issues contribute to food insecurity in coastal communities.  
52 Policymakers, researchers, and stakeholders engaged in climate change adaptation can gain significantly  
53 from the insights provided by the study. By presenting a approach for managing and addressing constraints  
54 while exploring the boundaries of "soft" limits, the research equips decision-makers with effective tools to  
55 tackle food security issues in fragile coastal areas. Beyond its immediate focus, the findings have wider  
56 implications for global sustainable development. They promote collaborative efforts across sectors to  
57 enhance social-ecological systems, creating a future where Indigenous knowledge systems and traditional  
58 practices are integral to strategies for climate resilience.

59  
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71  
72 Eranga K. Galappaththi: Conceptualization, Funding acquisition, Supervision, Writing – review &  
73 editing. Sithuni M. Jayasekara: Conceptualization, Investigation, Methodology, Writing – original draft,  
74 Chrishma D. Perera Writing – review & editing. Writing – review & editing. Gayanthi A. Illangarathna:  
75 Writing – review & editing. Hannah Garbutt: Writing – review & editing  
76

77 **Conflict of interest statement:**

78  
79 The authors declare that they have no known competing financial interests or personal relationships that  
80 could have appeared to influence the work reported in this paper.

81 **Data availability statement:**

82  
83 The data will be made available upon request at any time.  
84

85

86 **Solvable constraints and unsolvable limits to global climate adaptation in coastal Indigenous**  
87 **food security**

88 **Abstract:**

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125 sustainable development. They promote collaborative efforts across sectors to enhance social-  
126 ecological systems, creating a future where Indigenous knowledge systems and traditional  
127 practices are integral to strategies for climate resilience.

## 128 **1. Introduction**

129 Coastal communities are highly sensitive to climate impacts. Climate change events like the rising  
130 sea level, rising water tables, and increasing saltwater intrusion incursions affect coastal  
131 communities in a variety of ways, such as loss of land, destruction of infrastructure, and reduction  
132 in income (Abas et al., 2017; Dolan & Walker, 2006). For instance, globally, coastal Indigenous  
133 peoples are 15 times more dependent on aquatic food than non-Indigenous peoples (Cisneros-  
134 Montemayor et al., 2016). According to Cisneros-Montemayor et al. (2016), coastal Indigenous  
135 peoples consume an average of 2.1 million metric tons of seafood, which is equal to around 2%  
136 of the global yearly commercial fish catch. Thus, in this context, climate change has a significant  
137 impact on coastal communities' food security. Food security is a situation where all people always  
138 have access to enough good, safe food to lead healthy, active lives (Alonso et al., 2018).  
139 Commonly observed root causes of food security issues include changing the food web, which  
140 has unpredictable effects on fish stocks, and increasing the risk of invasions and the spread of  
141 vector-borne diseases that threaten coastal communities' food security (Cochrane et al., 2009).

142 Coastal Indigenous peoples experience food insecurity issues at an alarming rate. For example,  
143 northern Canadian Indigenous peoples experience food insecurity at a rate 2-6 times higher than  
144 that of average Canadian households (De Position, 2016). Nearly 50% of households belonging  
145 to First Nations communities residing on reserves experienced high-level of food insecurity,  
146 according to the findings of Batal et al. (2021). The transition from a high-protein, low-  
147 carbohydrate diet to a high-sugar and high-fat diet of processed foods is often associated with  
148 food insecurity (Kuhnlein et al., 2004, 2013). Indigenous peoples' dietary patterns have changed  
149 over time due to changes in their lifestyles, such as spending less time on the land and  
150 abandoning traditional techniques in fishing, resulting in food insecurity issues (Islam & Berkes,  
151 2016; Usher, 2002). Colonialism disrupted coastal Indigenous food systems via environmental  
152 damage, land loss, ecological impacts of disasters, restricted access to healthy environments,  
153 compromised nutrition, and increased exposure to pollutants (Evans-Campbell, 2008; McKinley,  
154 2023a, 2023b; Walters et al., 2011). Additionally, climate change is one of the most significant  
155 factors influencing the food security of coastal Indigenous peoples in terms of food availability,  
156 accessibility, utilization, and stability (Shafiee et al., 2022).

157 Climate adaptation is essential in responding to risks associated with coastal communities. Yet,  
158 adaptation has its own limits and constraints (Carter, 2011). According to Morrison and Pickering  
159 (2013), consideration of limits to adaptation to climate change will be important in decision-  
160 making with regard to adaptation strategies. Understanding the limits to climate change helps  
161 determine the feasibility of climate change adaptation strategies, ascertain the temporal  
162 effectiveness of adaptation strategies based on climate change predictions, enhance the  
163 understanding of societal values, and facilitate prioritization of adaptation strategies (Morrison  
164 & Pickering, 2013). Hence, successful adaptation requires a proper understanding of limits and  
165 constraints to adaptation to climate change, which is a greater concern to researchers (Bertana  
166 et al., 2022; Moser & Ekstrom, 2010; Thomas et al., 2021).

167 The term “limit” is defined as “the point at which an actor’s objectives or system’s needs cannot  
168 be secured from intolerable risks through adaptive action” (Klein et al., 2015, p. 907). Limits are  
169 mainly categorized as soft or hard. According to Thomas et al. (2021), a soft limit is one in which  
170 adaptation options are currently unavailable but could be available in the future, while a hard  
171 limit is an option in which additional adaptations can no longer be made. Adger et al. (2009)  
172 assigned limits to climate change adaptations into four categories: i) biophysical limits, ii)  
173 economic limits, iii) technological limits, and iv) social limits. “Barriers or constraints are referred  
174 to as obstacles that can be overcome with concerted effort, creative management, change of  
175 thinking, prioritization, and related shifts in resources, land uses and institutions” (Moser &  
176 Ekstrom, 2010, p. 22027). Thomas et al.’s (2021) study delineated eight types of constraints:  
177 economic; social/cultural; human capacity; governance/institutions & policy; financial;  
178 information/awareness/technology; physical; and biological (Table 1). Adaptation constraints  
179 and adaptation limits differ from one another; while constraints can be eliminated, the limit is a  
180 threshold at which drastic modifications are required with no alternative options available  
181 (Barnett et al., 2013, 2015; Dow et al., 2013; Moser & Ekstrom, 2010). To allow for timely and  
182 efficient adaptation to climate change, understanding and managing the limits and constraints is  
183 essential (Biesbroek et al., 2013; Thomas et al., 2021).

184

185 <Table 1 here>

186

187 The expanding body of literature provides a foundation for analyzing and quantitatively  
188 synthesizing how constraints and limits are currently being faced and framed at a global scale  
189 (Thomas et al., 2021). Sietsma et al. (2021) found that adaptation research has increased by  
190 20.6% per year from 2009 to 2019. While extensive research has highlighted the general impact  
191 of climate change on global food security, less attention has been paid to coastal Indigenous  
192 communities’ specific adaptive capacities and unique vulnerabilities to food insecurity (Berrang-  
193 Ford et al., 2021; El Bilali, 2020; Gregory et al., 2005). Additionally, there remains a lack of

194 knowledge about constraints and limits to climate adaptation focusing especially on coastal food  
195 security among Indigenous peoples (Galappaththi et al., 2024). Our study will address this  
196 knowledge gap. The study conducts a systematic literature review to advance understanding of  
197 the documented constraints/barriers and limits associated with coastal climate change  
198 adaptation in the 'Indigenous food security context'. The three research questions are: i) What  
199 are the key constraints to adapting to climate change? ii) What are the limits to adapting to  
200 climate change? iii) What are the most commonly documented ways of overcoming the  
201 constraints?

202 Our study makes a distinctive contribution to the existing scholarship by examining the  
203 documented and experiential limits to adaptation within coastal Indigenous communities. It  
204 particularly focuses on how these limits hinder the communities' ability to preserve traditional  
205 food systems in the face of climate change. Addressing these gaps is vital not only for enhancing  
206 the resilience of Indigenous communities but also for enriching the global understanding of  
207 sustainable adaptation practices that can be applied across various social-ecological contexts.

## 208 **2. Methods**

209 We used a systematic literature review approach to examine the constraints and limits to climate  
210 adaptation in the coastal food security and Indigenous peoples context. The systematic literature  
211 review approach employs a stepwise process to search, filter, review, analyze, interpret, and  
212 summarize findings from numerous publications on a specific area of interest (Pati & Lorusso,  
213 2018). This approach has been applied to multiple subjects, such as environmental policy, climate  
214 adaptation, and health (Gopalakrishnan & Ganeshkumar, 2013; Macura et al., 2019; Shaffril et  
215 al., 2020). Figure 1 explains the steps used in the systematic literature review in a flow diagram.

216

217 <Figure 1 here>

218

219 To conduct our search, we first identified four databases: i) Web of Science (WoS), ii) Scopus, iii)  
220 Cab Direct, and iv) AGRICOLA by ProQuest. Web of Science and Scopus are large, multidisciplinary  
221 databases offering access to a comprehensive and vast array of published studies related to  
222 climate change and food security. CAB Direct is dedicated to agriculture and associated sciences,  
223 whereas AGRICOLA centers on agriculture and associated areas. This makes them especially  
224 appropriate for research involving coastal Indigenous communities involved in agricultural  
225 activities in the context of environmental science. To ensure the feasibility and manageability of  
226 data extraction, we have not included additional databases. We developed search strings to find  
227 publications linking food security, climate change adaptation, coastal communities, and  
228 Indigenous peoples to systematically identify relevant publications that focus on the intersection

229 of these interconnected themes. Our search strings were database-specific. However, we  
230 included search terms (“coast\*”) AND (“communit\*”, OR “village\*”, OR “rural\*”) AND (“climat\*”) AND (“chang\*”) AND (“adapt\*”) AND (knowledge\*) AND (“Indigenous OR local OR traditional”) AND (“food\*”) OR (“Subsistence OR fish\*” OR “hunt\*”) commonly in all databases with database-specific adjustments. The database-specific search strings that we developed and the number of publications obtained are given in Table S1. We searched for this string in the title, abstract, and keywords. Looking through the title, abstract, and keywords helped us maintain focus and relevance by concentrating on brief recaps of the main subject of the paper (title), detailed summaries of goals and outcomes (abstract), and essential topics clearly specified by the authors (keywords). We conducted our search in March 2023 and did not limit it to any particular discipline, time duration, or article type. Given the target audience and language translation limitations, we looked for articles published in English.

241 In our next step, we consolidated the articles obtained from each database into one Excel sheet. To identify and remove duplicates, we used the digital object identifier (DOI). After the duplicates were removed, our initial dataset consisted of 170 articles. The 170 articles were extracted into a new Excel sheet for an initial screening. Our research team consisted of five members. The lead researcher has expertise in this area, and the four other researchers had previous experience with systematic literature review. Four researchers, excluding the lead researcher, conducted an initial screening of the articles by screening about 44 articles individually. All five researchers met weekly to discuss issues and progress. Our inclusion and exclusion criteria were that the article should focus on human adaptation for food security in changing climates. Using the guiding criteria in Table S2, we excluded any article that did not fit the context of food security, humans, and climate change. The number of excluded articles per each criterion is listed in Table S2. Following the initial screening, the four screeners undertook a comprehensive quality check. Here, each of the screeners examined the others’ quality checking. Specifically, each screener went through another’s screening process, selected 25% random articles from the total articles of 170, and verified whether the screeners had performed their duties correctly. Discrepancies that emerged during this quality-checking phase were resolved through collaborative discussions. To ensure rigor and consistency, the lead researcher carried out the ultimate round of quality checking.

259 Upon conclusion of the screening process, a total of 155 articles had been selected for coding. This signified the exclusion of 24 articles from the original pool of 170. Our coding process encompassed the systematic collection of data concerning constraints and limits to climate change adaptations along with ways of overcoming the constraints in the context of coastal Indigenous peoples (Table S3). We performed manual coding with the participation of a team of four members. Then, we checked the quality of the coding. For this, we distributed the coding articles among ourselves and verified their quality. Each member randomly selected 10% of the articles that had been designated to others, reviewed those articles, and determined whether

267 they had been coded correctly. Utilizing the screened data, we constructed the descriptive results  
268 and presented them via various modes of representation, such as percentages, numerical counts,  
269 graphs, and maps, to vividly portray our findings. For clarity in presenting the descriptive findings,  
270 we rounded the calculated percentages to the nearest whole number.

271 Within the framework of this study, we engaged in both manifest and latent content analyses  
272 (Krippendorff, 2018). These analytical techniques allowed us to identify underlying themes and,  
273 thus, enabled the exploration of connections between the diverse variables and apparent  
274 patterns within the data. We accomplished the first objective by taking percentages of each  
275 constraint across regions. Similarly, to meet the second objective, we calculated the percentages  
276 of soft limits and hard limits across regions. For the third research objective, we identified themes  
277 in order to recognize the constraints and ways of overcoming those constraints.

### 278 **3. Results**

279 The research conducted a global-level systematic literature review within six continents, i.e.,  
280 North America (33%, n=54), South America (3%, n=5), Asia (26%, n=42), Africa (12%, n=19),  
281 Europe (10%, n=16), and Oceania (17%, n=27), while covering a time span ranging from 2009 to  
282 2023. The publications as reported by the journals included marine policy (5%, n=8), ecology and  
283 society (4%, n=6), ocean and coastal management (4%, n=7), climate risk management (3%, n=4),  
284 climate change management (3%, n=5), and climate change (3%, n=5). The first authors of the  
285 study were predominantly affiliated with countries such as Canada (21%, n=33), Australia (20%,  
286 n=31), the USA (17%, n=27), India (6%, n=9), and South Africa (4%, n=6). Three percent of the  
287 authors (n=5) were primarily affiliated with institutions such as McGill University, University of  
288 Victoria (3%, n=5), Rhodes University (3%, n=4), Simon Fraser University (3%, n=4), and University  
289 of the Sunshine Coast (3%, n=4).

#### 290 **3.1 Types of key constraints**

291 Adaptation constraints are the factors that make it harder to plan and implement adaptation  
292 actions; they are also referred to as obstacles or barriers (Mechler et al., 2020). Figure 2 illustrates  
293 the nine types of categories of constraints: economic, social/cultural, human capacity,  
294 governance, financial, information/awareness, physical, biological, and other across the  
295 continents. The study specifically focuses on how these constraints influence the food security of  
296 coastal Indigenous peoples. We found that governance/institutions and policies are the primary  
297 constraint (15%, n=106) to adapting to climate change in coastal food security settings.  
298 Galappaththi et al. (2021) highlighted that power imbalances among fishers can affect the  
299 resilience of small-scale fisheries systems. The imbalance in power creates unequal access to  
300 fishing resources, which, in turn, leads to overexploitation and ultimately reduces food  
301 availability for the community. In Zanzibar (an island that is part of the United Republic of  
302 Tanzania), formal institutions lack the capacity to administer efficient, long-term monitoring  
303 systems of environmental change, which will exacerbate vulnerability and delay climate change



304 adaptation and, in turn, disrupt the food supply (Zhang & Bakar, 2017). Whitney and Ban (2019)  
305 also referred to the lack of government actions and policies as a constraint to climate change  
306 adaptations in coastal British Columbia, indicating an increasing need to research the background  
307 of constraints associated with governance, institutions, and policies that promote efficient  
308 adaptation.

309 Moreover, there has been a more frequent occurrence of barriers to adaptation due to societal,  
310 cultural, and economic factors (14% each, n=96). Van Putten et al. (2014) found that fishing  
311 communities with strong cultural inertia will not try to change their fishing practices with the  
312 changing environmental conditions, reflecting a social/cultural constraint. Biological constraints  
313 indicate a lower frequency for each of the eight categories. For example, the development of  
314 harmful algae blooms has led to increased food insecurity because of reduced food access for  
315 coastal communities (Gianelli et al., 2021).

316

317 <Figure 2 here>

318

319 The study identified some other barriers. Among these, educational, communication, and health  
320 barriers play a vital role. Inabilities to read and write and limitations on the communities'  
321 language literacy can be categorized under both educational and communicational constraints  
322 (Fischer et al., 2022; Putiamini et al., 2022). Health-based barriers, such as the spread of disease,  
323 have also been found to be a constraint in coastal areas (Cochrane et al., 2019; Costello et al.,  
324 2009). Examples were found of infrastructure barriers, such as small areas of cultivated land and  
325 loose housing structures (Hasan & Kumar, 2022). Gender-based barriers, such as differences in  
326 the connection between food security and gender, have been identified by Savage et al. (2020)  
327 and Das and Mishra (2022).

328 In North America and Oceania, constraints related to governance account for a significantly  
329 higher proportion, i.e., 15% (n=35) and 18% (n=18), respectively, while in South America,  
330 economic, human capacity, governance, physical, and other are shown to have a higher  
331 percentage (14% each, n=3). In contrast, a higher proportion in the African continent (17%, n=15)  
332 is accounted for by social and cultural constraints. Meanwhile, 15% (n=31) of Asian continent is  
333 characterized by social/cultural, governance, and informational constraints. Considering the  
334 limits across continents, soft limits prevail over hard limits in all six continents. Table 2 shows the  
335 evidence of constraints and adaptation responses to food security and who adapts in coastal  
336 communities.

337

338 <Table 2 here>

339

### 340 **3.2 Limits to coastal adaptation and food security**

341 The findings of the study show that most limits are soft limits with a 78% chance of being solvable,  
342 as opposed to hard limits in coastal systems. For example, Dagar and Tewari (2017) highlighted  
343 that if land degradation continues for the next 25 years, global food production will be limited  
344 due to increasing demand coupled with an increasing coastal population. The problems that land  
345 degradation creates—for example, declining soil fertility and soil productivity and increasing  
346 salinity (especially in coastal regions)—will lead to yield losses. As a result, food availability will  
347 decrease with rising demand from an increasing population. Shaffril et al. (2017) suggested that  
348 fishers possess a strong attachment to their occupation that prevents them from adopting  
349 alternative income-generating activities. This strong attachment leads to negative consequences,  
350 especially when bad weather conditions in the future limit marine resources and the number of  
351 days available to be at sea. Poverty will increase, and the purchasing power of fishers and families  
352 will be reduced to such an extent that they will face a restricted ability to obtain food.

353 Irreducible uncertainties reduce the resilience of small-scale fisheries systems as an unsolvable  
354 hard limit in the global north and south (Galappaththi et al., 2021). Rural small-scale fisheries are  
355 facing uncertainties because they depend on economic and market systems in order to maintain  
356 local fishing activities. Fisheries are subject to higher market price fluctuations because of the  
357 resulting uncertainties (e.g., unpredictability in weather patterns) which affects the accessibility  
358 to food for people who lack purchasing ability. The issue of uncertainties in scientific  
359 understanding and among practitioners (coastal managers and planners) has also been studied  
360 as a limit for climate change adaptations in coastal British Columbia (Whitney & Ban, 2019). In  
361 Asia and Oceania, due to the challenges and uncertainties associated with monitoring and  
362 evaluating adaptation, many ecosystem-based adaptation projects have not assessed their  
363 approach or defined their success, which has led to greater levels of uncertainty surrounding  
364 predicted future climatic changes (Giffin et al., 2020). Such a situation will exacerbate coastal  
365 communities' vulnerability to climate change, leading to food insecurity through the loss of  
366 livelihoods and income, reduced fish catches, and increased market prices of fish. Table 3  
367 represents the evidence of limits and adaptation responses to food security and who adapts.

368

369 <Table 3 here>

370

### 371 **3.3 Overcoming constraints to coastal food security**

372 Our study recognized ways to overcome constraints in the context of coastal climate change  
373 adaptation. Communities in the Circumpolar North are facing food security issues because access  
374 to, and the availability of, wildlife species are declining (Ford et al., 2021). Food security issues  
375 are also accelerating due to changes in the migration timing of fish such as Arctic char (*Salvelinus*  
376 *alpinus*) resulting from climate change impacts. This reflects the fact that physical constraints  
377 have negative effects on the food security of coastal communities in the Arctic. Supplementing  
378 this argument, as a physical constraint, increasing ocean temperature influences fish movement  
379 and harmful algal blooms (Cochrane et al., 2019). Regarding this scenario, the authors  
380 recommend focusing on developing marine heatwave indicators, establishing temperature  
381 thresholds, and establishing a harmful algal bloom index. While harmful algal blooms have  
382 severely affected fishers in the Southwest Atlantic Ocean, these fishers remain optimistic about  
383 their future (Gianelli et al., 2021). Cochrane et al. (2019) studied how food security could be  
384 ensured by the creation of new supply chain opportunities for fishing communities negatively  
385 affected by climate change. Our study found that Indigenous peoples (NiVanuatu) experience  
386 persistent poverty in their communities. To overcome this constraint, we suggest that  
387 subsistence farming be promoted by demonstrating garden plots and establishing community-  
388 based reservation areas (Buckwell et al., 2020). Constraints, contexts, and possible solutions  
389 documented for constraints are given in Table 4.

390

391 &lt;Table 4 here&gt;

392

#### 393 **4. Discussion**

394 The overarching aim of the study is to examine the constraints and limits to climate change  
395 adaptation in the context of food security among coastal Indigenous peoples. Despite the  
396 adaptation to some climate change impacts, soft and hard adaptation limits have already been  
397 seen in certain regions. For example, due to financial, governance, institutional, and policy  
398 constraints, people in coastal areas of Australasia and islands, as well as small farmers from  
399 Central America, Africa, Europe, and Asia, have reached soft limits leading to adverse effects on  
400 food security (Calvin et al., 2023, p. 61). Our study underlines the importance of the investigation  
401 in the context of coastal Indigenous peoples. We performed a systematic literature review with  
402 a global-level focus.

403 Globally, the main constraint to coastal climate change adaptation in food security settings is  
404 related to governance structures, institutional frameworks, and policy limitations. Among the  
405 eight types of constraints, North America and Oceania represent a greater percentage of  
406 governance/institutions and policy constraints when analyzed by continent. In view of Gibbs'  
407 (2016) observations, our findings are consistent with their conclusion that the political constraint  
408 is one of the major barriers to adaptation to climate change globally. This argument can be

409 supplemented by the findings of Thomas et al. (2021) that, globally, the most prevalent  
410 constraints are finance, governance, institutional, and policy. Our study found that climate  
411 change adaptation strategies are, in fact, influenced by a significantly larger proportion of  
412 social/cultural and economic constraints followed by financial constraints. The findings indicate  
413 that adaptation to climate change is least influenced by biological factors (such as the emergence  
414 of harmful algal blooms [HABs]) in coastal communities of Indigenous peoples. Since the 1980s  
415 in coastal regions, HABs have shown range expansion and increased frequency and, thus, have  
416 negatively affected food security (Garcés & Camp, 2012). These risks are expected to become  
417 especially significant for communities with high fish consumption, i.e., coastal Indigenous  
418 communities, and industry sectors such as fisheries and coastal aquaculture (Cisneros-  
419 Montemayor et al., 2016; Galappaththi & Schlingmann, 2023; IPCC, 2019). On a regional and  
420 global scale, West et al. (2021) stressed the importance of robust and more efficient HAB risk  
421 mitigation and adaptation strategies. One of our study's major findings was the identification of  
422 novel categories of constraints to climate change adaptation, such as education, communication,  
423 and health.

424 As global warming intensifies, limits in climate change adaptation will escalate in the most  
425 vulnerable communities (Reyes-García et al., 2024). This will create difficulties in avoiding these  
426 adaptation limits and signify the emergence of hard limits over soft limits. Global warming above  
427 1.5°C could cause hard limits, indicating that ecosystems, such as warm-water coral reefs, coastal  
428 wetlands, rainforests, and polar and mountain systems, will have reached or surpassed hard  
429 adaptation limits (Calvin et al., 2023, p. 61). However, our study indicates that most of the  
430 documented limits are solvable soft limits as opposed to hard limits. Coastal communities are  
431 very susceptible to climate change, and hard limits should be in place. We suspect that this  
432 discrepancy could be due to the limited documentation of hard limits in peer-reviewed articles.

433 The study identified ways to overcome various constraints. Such methods include improving  
434 infrastructure facilities, improving communication and awareness, building capacity, and  
435 focusing on crop management strategies for coastal Indigenous communities. However, our  
436 study found very little evidence of policies addressing these constraints in coastal Indigenous  
437 communities and food security settings. For instance, Marin (2019) documented enhancing and  
438 advancing knowledge of small-scale fisheries through capacity building as a policy mechanism to  
439 regulate overfishing. As projected population growth and climate change scenarios suggest,  
440 unless measures are implemented to resolve the existing challenges, food stress might increase  
441 at a greater level than it would decrease. Thus, Campbell (2015) suggested strategies to  
442 strengthen inter-dependency food development (i.e., reintroducing food resilience, partly by  
443 changing the ratio of subsistence food production and tree crop commodities, revitalizing the use  
444 of famine foods, rekindling old ways of preserving food crops and adopting new ways of  
445 preserving food crops, and building transnational kinship networks). In contrast to our findings,  
446 Ford et al. (2010) revealed the positive outcomes of incorporating policy interventions in climate

447 change adaptation constraints in Canadian Inuit populations: (i) facilitating teaching and  
448 transmission of knowledge and skills related to the environment, (ii) providing financial support  
449 for people with limited household income, (iii) increasing research efforts to identify short- and  
450 long-term risk factors and adaptive response options. IPCC (2023, p. 52) suggested that efforts to  
451 address climate change at a range of levels of governance are being accelerated by international  
452 agreements on climate change, together with increasing public awareness. Coastal adaptation  
453 planning and implementation have produced several benefits, including the potential to reduce  
454 climate risks and contribute to sustainable development through efficient adaptation options.

455 From a global perspective, our study results emphasize that solvable soft limits outweigh  
456 unsolvable hard limits. Among the soft limits, governance/institutions and policies stand out as  
457 the most prevalent constraints to climate change adaptation. Food security in coastal  
458 communities can be influenced by several factors (e.g., restrictions such as the absence of  
459 government support or a lack of policies to adapt to climate change) (Cabana et al., 2023;  
460 Galappaththi et al., 2024; Oulahen et al., 2018). People can be abandoned without support as a  
461 result of the absence of government programs and policies, resulting in drinking water issues,  
462 chronic food insecurity, malnutrition, and hunger among low-income and marginalized  
463 communities (Chakraborty et al., 2019; Guggisberg, 2019). There is a limit to climate change  
464 adaptations resulting in food insecurity in coastal communities. As a recommendation, Whitney  
465 and Ban (2019) suggested the transformation of the existing governance model to one that  
466 recognizes Indigenous needs for social, cultural, and food resources, as well as how these relate  
467 to marine resources, which will be necessary to support Indigenous peoples' ability to adapt to  
468 climate change. However, obtaining a holistic picture of the content is challenging for two  
469 reasons. One is that while we have evidence on soft limits, we lack evidence on hard limits. Thus,  
470 recommendations based solely on soft limits are not accurate. Second is that our study focused  
471 exclusively on coastal communities, which limits its ability to fully grasp the context-specific  
472 understanding.

473 Addressing overfishing in coastal communities demands context-specific solutions. For example,  
474 policies promoting capacity building in small-scale fisheries, as highlighted by Marin (2019), might  
475 be effective in regulating overfishing, but their implementation must align with the traditional  
476 knowledge and practices of Indigenous communities to ensure sustainability. Marin (2019) also  
477 noted that capacity building could effectively regulate overfishing in Central Southern Chile.  
478 However, different regions might require alternative approaches. For instance, governing small-  
479 scale Māori fisheries through quotas has been identified as an effective strategy in regulating  
480 overfishing (Bodwitch et al., 2024). The methods of overcoming constraints differ between  
481 Indigenous and non-Indigenous contexts, as well as between coastal and non-coastal settings.  
482 Future studies could focus on solutions discussed in the previous studies, co-designed with  
483 communities, and check whether these solutions conflict with cultural and traditional norms and  
484 values.

485 Climate change has become a global concern. It exerts a more significant influence on Indigenous  
486 peoples because of their strong reliance on coastal food systems, which play a crucial role in  
487 these communities (Cisneros-Montemayor et al., 2016; Cochrane et al., 2009). Successful  
488 adaptation to climate change will facilitate coastal Indigenous peoples' food security. However,  
489 emerging constraints and limits will result in maladaptations or unsuccessful adaptations, which,  
490 in turn, will influence food systems in several ways (Macintosh, 2013). Effective climate change  
491 adaptation responses positively contribute to the sustainable development of these regions  
492 (Calvin et al., 2023, p. 52). Thus, understanding the limits and constraints of climate change  
493 adaptation is essential to ensure coastal communities' food security. In adopting climate change  
494 adaptation decisions, the study can serve as a reference document to policymakers, researchers,  
495 Indigenous peoples, and other relevant authorities. However, in contrast to researchers' focus  
496 on constraints linked to climate change adaptation, relatively less attention has been paid to  
497 adaptation limits, indicating similarities with the findings of Thomas et al. (2021). This creates  
498 potential avenues for future research, as we identified a gap in understanding policies aimed at  
499 addressing climate change adaptation constraints. Additionally, our study focused on the limits  
500 by dividing them into soft and hard categories and further subdividing soft limits into  
501 subcategories. Future studies can explore the different categories of soft and hard limits and  
502 examine how these terms are applied in policies to better reflect real-world scenarios.

## 503 **5. Conclusion**

504 The overall aim of this study is to assess the constraints and limits associated with adaptation in  
505 terms of food security for coastal Indigenous peoples. Based on the systematic review,  
506 governance, institutions, and policies are the main constraints to adaptation of climate change  
507 in coastal food security settings globally. Our study found that solvable soft limits outweigh  
508 unsolvable hard limits on a global scale. In addition, the study has identified ways of overcoming  
509 various constraints related to different contexts (i.e., improving infrastructure facilities,  
510 improving communication and awareness, building capacity, and focusing on crop management  
511 strategies). We found very limited documented evidence on policies to address these constraints  
512 and limits among Indigenous peoples.

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762 Table 1: Definitions of the types of constraints

<b>Type</b>	<b>Description</b>
Economic	Existing livelihoods, economic structures, and economic mobility
Social/Cultural	Social norms, identity, place attachment, beliefs, worldviews, values, awareness, education, social justice, and social support
Human Capacity	Individual, organizational, and societal capabilities to set and achieve adaptation objectives over time, including training, education, and skill development
Governance/ Institutions & Policy	Existing laws, regulations, procedural requirements, governance scope, effectiveness, institutional arrangements, adaptive capacity, and absorption capacity
Financial	Lack of financial resources
Information/ Awareness/Technology	Lack of awareness of, or access to, information and technology
Physical	Presence of physical barriers
Biological	Temperature, precipitation, salinity, acidity, and intensity and frequency of extreme events, including storms, droughts, and winds

763 Source: Thomas et al. (2021, p. 3)

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766 Table 2: Evidence of constraints to coastal adaptations regarding food security

Type of constraint	Example of constraint	Implication of the constraint on food security	Adaptation strategies used (and by whom)	References
Economic	Population growth, rising incomes, and changing consumption patterns will limit the availability of food, energy, and water by at least 50%, 45%, and 30%, respectively, by 2030.	Contributing to heightened vulnerability to food insecurity by restricting food accessibility.	Protecting and restoring soil fertility and rehabilitating degraded lands (coastal communities, community-based organizations).	(Dagar & Tewari, 2017)
Social/ Cultural	Addictions to alcohol, cigarettes, gambling, and drugs negatively influence people's material possessions and motivations.	Leading to health consequences that limit fishers' ability to work, thereby exacerbating food insecurities.	Prohibiting alcohol sales within the community; Paulatuk is a damp community (coastal community leaders, community-based organizations).	(Lede et al., 2021)
Human Capacity	The livelihoods of fishers are restricted in seasons when fish catches are poor.	Seasonal variations can undermine fishers' ability to build financial resilience, thus limiting livelihood opportunities and enhancing vulnerability to food insecurities.	In seasons when fish catches are poor, fishers shift their livelihoods; men look for other opportunities, and women might cook and sell food (fishers).	(Sowman & Raemaekers, 2018)
Governance/ Institutions & Policy	The Tamil Nadu government's caste system (called "Other Backward Castes") restricts women's freedom of movement.	Restricting women's ability to work to preserve their livelihoods and reducing resilience to climate change adaptation, which leads to food insecurity.	Revitalizing policies and traditional caste systems (government authorities).	(Axelrod et al., 2022)
Financial	A lack of financial capabilities exists with regard to the implementation of climate initiatives.	Reinforcing the risk, as fishers cannot invest in essential infrastructure, such as fishing gear and equipment, thus leading to reduced productivity among fisheries.	Acquiring funding from relevant stakeholders, such as government, non-government, local, and international organizations (fishers).	(Kettle et al., 2018)

Physical	Repeated flooding will damage ponds while decreasing resilience regarding climate change adaptations.	Reducing the fishing yield due to the destruction of habitats.	Reconstructing flood-damaged ponds (fishers).	(Putiamini et al., 2022)
Information/ Awareness & Technology	Information on hydro-meteorological hazards is lacking when young people move away from rural areas to find income.	Leading to reduced catches of fish because of their increasing vulnerability to climate change.	Documenting and properly transmitting traditional knowledge and practices across generations (elders in the coastal communities).	(Irvine et al., 2020)
Biological	Increased incidences of harmful algal blooms (HABs) limit the consumption of shark liver and sardine heads.	Increasing vulnerability to food insecurity, as HABs have a detrimental effect on fish biology, leading to reduced quality.	Proper functioning of water quality checking (local authorities).	(Cochrane et al., 2019)

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770 Table 3: Evidence of limits to coastal climate change adaptations in the food security context

Type of limit	Evidence	Implication of the constraint on food security	Adaptation strategies used (and by whom)	References
Soft	Temperature variability limits coastal crop production (i.e., scorching of leaves, influence on the timing of flowering, desiccating the crop, and damaging pollen).	Increasing vulnerability as temperature variability reduces crop yields, leading to food insecurity.	Cultivating varieties resistant to climate change (coastal farmers, researchers, and crop breeders, community-based organizations).	(Egerer et al., 2019)
Soft	Shellfish harvesting is limited because of harmful algal blooms.	Decreasing shellfish yield leads to increased food insecurity.	Monitoring and maintaining water quality (government and non-government authorities, research institutions).	(Gianelli et al., 2021)
Soft	Fish prices are limited because fishers are the price takers who are increasingly bound to processors/buyers who set the fish prices.	Fluctuating market prices negatively influence the food accessibility of people with low purchasing power.	Facilitating bargaining power, which can improve trade fisheries (supply chain actors, fishers, fishing associations, community-based organizations).	(Metcalf et al., 2015)
Soft	If land degradation continues until 2050, global food production will be reduced.	Lagging agricultural productivity leads to reduced food security as the population grows.	Increasing food production through sustainable land management and conservation agriculture by 2050 (farmers in coastal communities, agricultural extension officers, government agencies).	(Dagar & Tewari, 2017)
Soft	Planning of adaptation needs in fisheries will fail when municipal plans have a narrow focus.	Insufficient planning leads to inappropriate adaptation practices, which negatively affects fish production and productivity.	Focusing on adaptation plans on certain climate impacts (e.g., sea-level rise), considering as a combination rather than isolated (municipal administrations,	(Maltby et al., 2023)



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			research and academic institutions)	
Soft	Nontechnically supervised seawall construction has accelerated beach erosion, limiting fish-producing and processing practices (i.e., seaweed drying and fish landing).	Depleting fish stocks stems from habitat degradation of breeding grounds.	Constructing proper seawalls (government agencies, coastal management authorities).	(Zhang & Bakar, 2017)
Hard	Fishing associations have a limited ability to enforce regulations, as fishers share access rights based on TURFs (Territorial User Rights for Fishers).	Allocating resources and food equally is difficult, resulting in increasing vulnerability to food insecurity.	Because this is a hard limit, there are no adaptation responses.	(Andrachuk & Armitage, 2015)

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774 Table 4: Ways of overcoming constraints to food security in coastal systems

Context	Constraint	Solution	Reference
Food production	Productivity and survivorship of food crops are severely influenced by extended periods of high heat or drought.	Optimizing irrigation practices by increasing the frequency of watering while taking into consideration the temperature variabilities.	(Egerer et al., 2019)
Food accessibility	Unexpected weather changes reduce access to food and culturally significant species.	Facilitating access to emerging technologies (i.e., media or networks) to increase an individual's ability to obtain healthy food sources amid environmental fluctuations of coastal food systems.	(Lemelin et al., 2010)
	Access to marine food species is declining because of the co-occurrence of the criminalization of traditional Indigenous management practices and the rise of commercial fisheries.	Sharing/trading fisheries resources among community members as a mechanism for achieving equitable access to marine food.	(Whitney & Ban, 2019)
Coastal food resilience	The provision of food relief reduces the need for storage and preservation while causing food security deterioration, increasing dependency on disaster relief, and reducing overall food security.	Reintroducing food resilience (i.e., changing the ratio of subsistence food production and tree crop commodities, revitalizing the use of famine foods, rekindling old ways and adopting new ways of preserving food crops, and building on transnational kinship networks to strengthen inter-dependency food development).	(Campbell, 2015)

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Infrastructure facilities	Increasing difficulty traveling along rivers and winter roads, as well as decreases in access to food and culturally significant species, are the challenges being faced.	Allocating resources for the procurement of advanced transportation equipment (e.g., snow machine, four-wheel all-terrain vehicle, flat-bottom or larger boat) to enhance the efficiency of coastal food distribution and increase accessibility to food.	(Lemelin et al., 2010)
Poverty	Indigenous inhabitants (NiVanuatu) face persistent poverty (in terms of income and risk indices), which increases resource pressure.	Demonstrating garden plots and establishing community-based reservation areas.	(Buckwell et al., 2020)
Communication	Weak communication networks lead to improper distribution of food.	Effectively communicating about and understanding the issue of declining fishing stock.	(Hanich et al., 2018)
Limited awareness	Limited awareness of climate change impacts among fishers and fishing industries will create more immediate pressures (i.e., overfishing, economic and financial limitations).	Increasing awareness by boosting the capacity to adapt and reduce risk for each fisher or fishing community.	(Lindegren & Brander, 2018)
Collective action	The capacity of collective action (i.e., to regulate exploitation and halt overfishing) has been diminished.	Building capacity by exploring the causal rationale among social capital and other concomitant factors affecting the enhanced/reduced adaptive capacity of small-scale fishing communities.	(Marín, 2019)

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System changes	Coastal fisheries of most countries and territories will not meet their food security needs by 2030 because of population growth, overfishing, reduced productivity stemming from climate change, and inadequate national distribution networks.	Introducing hybrid systems by incorporating elements of customary and contemporary management.	(Friedlander, 2018)
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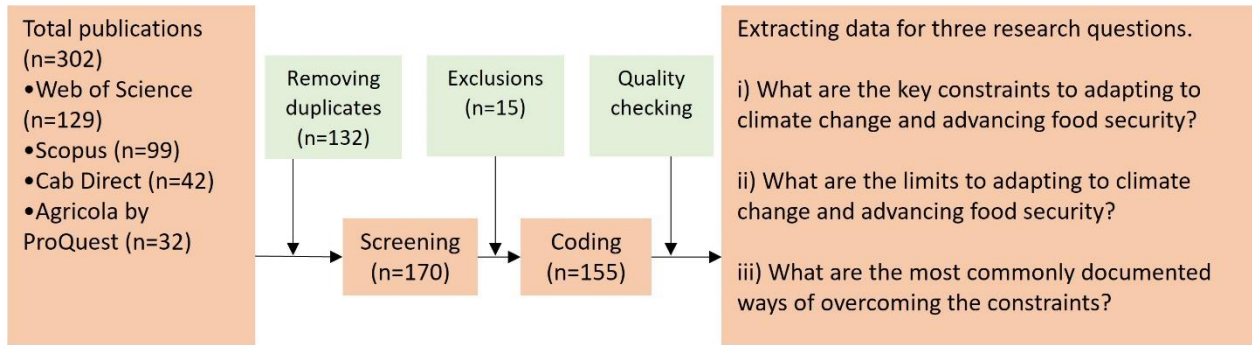


Figure 1: Flow diagram of the steps

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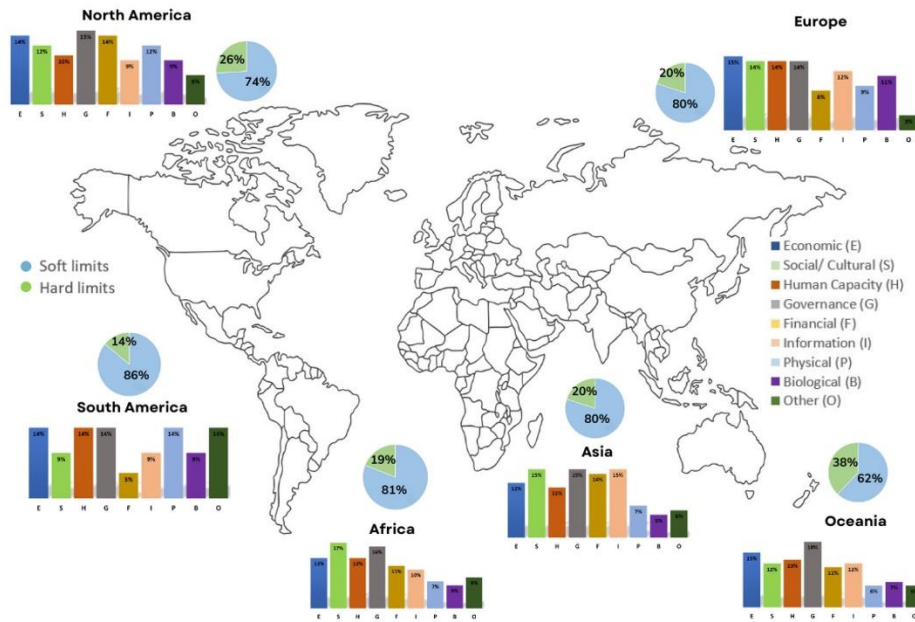


Figure 2: Types of constraints and limits across continents

Abbreviations: Economic (E), Social/ Cultural (S), Human Capacity (C), Governance (G), Financial (F), Information (I), Physical (P), Biological (B), Other (O)

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