

**STUDIES IN  
AMERICAN  
POLITICAL  
DEVELOPMENT**

VOLUME 6  
NUMBER 1  
1992

**CAMBRIDGE UNIVERSITY PRESS**

# STUDIES IN AMERICAN POLITICAL DEVELOPMENT

---

## Editors

---

Karen Orren, *Political Science, University of California, Los Angeles*

Stephen Skowronek, *Political Science, Yale University*

---

## Editorial Advisory Board

---

Joyce Appleby, *History, University of California, Los Angeles*

Terry M. Moe, *Political Science, Stanford University*

Walter Dean Burnham, *Government, University of Texas*

Elizabeth Sanders, *Political Science, New School for Social Research*

Eldon Eisenach, *Political Science, University of Tulsa*

Martin Shapiro, *Law and Political Science, University of California, Berkeley*

Samuel Kernell, *Political Science, University of California, San Diego*

Martin Shefter, *Government, Cornell University*

Stephen D. Krasner, *Political Science, Stanford University*

Theda Skocpol, *Sociology, Harvard University*

Theodore J. Lowi, *Government, Cornell University*

Richard L. McCormick, *History, Rutgers University*

Cass R. Sunstein, *Law and Political Science, University of Chicago*

Terence J. McDonald, *History, University of Michigan*

Rogers M. Smith, *Political Science, Yale University*

---

*Studies in American Political Development* is a semi-annual periodical which publishes theoretical and empirical research on political development and institutional change in the United States. A diversity of subject matters and methodologies is invited, including comparative or international studies that illuminate the American case. Manuscripts of up to 75 pages in length, excluding footnotes, will be considered. There is a "Notes" section for shorter presentation of research perspectives and findings. Also welcomed are review essays on bibliographies of unusual interest, and comments on previously published articles.

Authors should send three copies of their manuscripts (double spaced), which will not be returned. After initial screening by the editors, selected manuscripts will be reviewed anonymously. Publication decisions will be made with regard to the overall composition of each issue. Cambridge University Press provides 25 free offprints to authors of published articles.

**Editorial Office:** *Studies in American Political Development*, Department of Political Science, University of California, Los Angeles, CA 90024.

**Publishing, Subscription, and Advertising Offices:** Cambridge University Press, 40 West 20th Street, New York, NY 10011-4211; or Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cambridge CB2 2RU, England.

---

*Studies in American Political Development* is published twice each year, beginning with Volume 6 in 1992. The journal was published by Yale University Press as an annual for Volumes 1-4 from 1986-1990. Annual subscription rates for Volume 6, 1992: institutional, US \$55.00 in the USA and Canada, UK £33.00 elsewhere; individual, US \$29.00 in the USA and Canada, UK £17.00 elsewhere. Prices include postage and insurance.

Copyright © 1992 Cambridge University Press. All rights reserved. No part of this publication may be reproduced, in any form or by any means, electronic, photocopying or otherwise, without permission in writing from Cambridge University Press. Photocopying information for users in the USA: The Item-Fee Code for this publication (ISSN 0898-588X/92 \$5.00 + .00) indicates that copying for internal or personal use beyond that permitted by Sec. 107 or 108 of the US Copyright Law is authorized for users duly registered with the Copyright Clearance Center (CCC) Transaction Reporting Service, provided that the appropriate remittance of \$5.00 per article is paid directly to: CCC, 27 Congress Street, Salem, MA 01970. Specific written permission must be obtained for all other copying. Contact the ISI Tearsheet Service, 3501 Market Street, Philadelphia, PA 19104, for single copies of separate articles.

# STUDIES IN AMERICAN POLITICAL DEVELOPMENT

Volume 6, Number 1, Spring 1992

## ARTICLES

- If Politics Matters: Implications for a "New Institutionalism"  
Rogers M. Smith 1
- The Politics of Rapid Legal Change: Immigration Policy  
in the 1980s  
Peter H. Schuck 37
- DuBois's "Double Consciousness": Race and Gender in  
Progressive Era American Thought  
Adolph Reed, Jr. 93

## CONFERENCE PANEL: ON POLITICAL IDENTITY

- Mary P. Ryan, Anne Norton, and George M. Shulman 140  
Discussion 155

## FORUM: ON RAILROAD REGULATION

- A Party System Perspective on the Interstate Commerce  
Act of 1887: The Democracy, Electoral College  
Competition, and the Politics of Coalition Maintenance  
Scott C. James 163
- Response to Scott James "A Party System Perspective on  
the Interstate Commerce Act of 1887"  
Elizabeth Sanders 201
- Reply to Elizabeth Sanders  
Scott C. James 206

*(Continued on next page)*

*REVIEW AND EXCHANGE: Harvey C. Mansfield, Jr., Taming the Prince*

Executive Liberation: Review of *Taming the Prince: The Ambivalence of Executive Power*

Sheldon S. Wolin **211**

Executive Power and the Passion for Virtue

Harvey C. Mansfield, Jr. **217**