US Strategic Negligence, North Korea and the Sony Slideshow ソニー映画は肝心な問題から注意をそらすショー 米の戦略的怠惰と 北朝鮮

Peter Hayes

The imbroglio over the new Sony film *The Interview* is a sideshow that reveals that the Obama Administration, like the Bush Administration before it, has lost the plot with regard to North Korea. The real game is to stop, reverse and end North Korea's nuclear weapons breakout. Its handling of *The Interview* has managed to distract the US government from this strategic imperative, increase the risk of war, including nuclear war, and made it harder than ever to advance American vital security interests in relation to North Korea's nuclear threat.



The real video we should be watching is not *The Interview* but US Strategic Command's deterrence symposium from August 14, 2014. At minute 23.35, recently retired US Major General John MacDonald who served until recently in US Forces Korea/Combined Forces Command/UN Command in Korea, advocates including assassination of North Koreans in STRATCOM's policy options kitbag for dealing with Kim Jong Un over the next three years.

Unlike *The Interview*, this movie is not satirical, nor is it fictional. It is posted by US Strategic Command, the military command that plans for using nuclear weapons against North Korea. Cyber Command that may lead US retaliation against North Korea is a component of Strategic Command.

Stratcom.mil is the one website that we can be assured that the North Koreans monitor on a daily basis. This video is on a US government website. As Commander-in-Chief, President Obama owns this assassination video.

That it appears on-line today reveals the same attitude towards managing the North Korean threat as the Administration's handling of *The Interview*. If Sony's internal emails are to be believed, a senior US State Department official advised Sony CEO Michael Lynton that because the US-DPRK relationship was already so toxic, releasing a movie showing KJU's head being blown off by a shell fired from a tank Seth Rogen would not do any additional damage to US security interests in the region.

He was wrong. There were and are

consequential and potentially catastrophic risks, and there was no reason to not tender sound advice to that effect to Sony's CEO who at least asked for guidance. The careless advice reportedly given to Sony is an indicator of the Obama Administration's attitude toward the DPRK which can be described fairly as negligent. Nothing can be done, so what we do doesn't matter.

Many professional cyber-crime experts remain skeptical that the FBI could attribute the attack or threats to North Korea, especially given its apparent overnight change of heart from December 19 to December 20, 2014, leading some to speculate that this was driven politically. Perhaps the White House was driven by the need to divert journalists from focusing on the CIA torture story, or to counter accusations that by recognizing Cuba, President Obama is soft on dictatorships. However, I surmise that President Obama had some non-circumstantial, non-cyber evidence to link the North to the attack and the threat to theaters that he referred to as justifying his threat to retaliate. The reason to do so is that Obama would be well aware of the threat of political blowback if he had relied solely on unreliable, weak, or even deceptive cyberevidence and would not have risked political capital in order to accuse North Korea of the attack.

This issue is peripheral to the topic of this essay, however. Even if the FBI's attribution is completely accurate, it is still only some combination of cyber-vandalism and noncredible threat that is at stake which does not justify escalating the issue and not attending to the main game, the issue of nuclear war and proliferation in Northeast Asia.

It is also possible that the United States is multi-tasking by playing more than one game at a time. President Obama's threat to retaliate against North Korean-controlled computer infrastructure that is physically located in or transiting China may be an attempt to pressure China to address its earlier request that it address Chinese hacking against American firms, using North Korea as the lever. The White House may also be counting on China to act unilaterally against North Korea's cyber capacities in response to US requests to this effect due to the threat of American cyberattack on this infrastructure located in China if they don't, or simply because China may be upset that North Korea's abuse of its access to China is drawing attention to China and can be ended at little or no cost.

Unfortunately, the US response to the Sony attacks does not offer China any evidence of a shift in the American attitude towards the DPRK or of how to solve the DPRK nuclear issue or to bring to an end the US-Korean War in the form of a peace treaty. In short, the US move is disingenuous, China knows it, the DPRK knows it, and the Sony-Rogen low point in American handling of the US-DPRK relationship will, like any protracted tempest in a teapot, eventually blow away—provided it doesn't escalate into war.

The White House's improvised exploitation of The Interview to try to undermine the North Korean regime is only the most extreme example of increasing American hostility towards the North. In the last year, the United States has also supported strongly a push to indict the North Korean leadership, including Kim Jong Un, for crimes against humanity and other human rights violations, documented in the Kirby report to the United Nations. These recall similar efforts during the Cold War. In the sixties, for example, the United States and its South Korean ally dropped millions of antiregime pamphlets into the North. The United States also trained South Korean covert teams and agents to go to the North to try to destabilize and overthrow the North, as was revealed in *Potshards* (pp. 37-38), Don Gregg's recent autobiography. None succeeded; as far as is known, none returned either.

During the Bush Administration, the US Treasury launched financial sanctions that were designed to prevent negotiated agreements to end the North's nuclear weapons, and were aimed at regime change. As Robert Zarate, the architect of the sanctions declared in his recent book, Treasury's War: The Unleashing of a New Era of Financial Warfare (pages 311, 352), these sanctions where a purposeful act of financial warfare. Thus, the DPRK has now confronted a Republican and Democratic Administration that has heightened American hostility towards the DPRK, and has increased North Koreans political and economic isolation. The Obama Administration has done nothing to implement **Tustice** Kirby's carefully crafted recommendations (summary report, sections 25, 92-94) that states facilitate increased civil society engagement with the North, and that they also recognize and act on their own contribution over the decades to the state of tension in the peninsula that makes it all but inevitable that horrific conditions will continue in the North given the risks associated with any structural transformation to a less oppressive, modernizing political and economic system. Indeed, US Ambassador to the United Nations Samantha Power turned up the vilification volume against the North in her December 22, 2014 speech at the UN Security Council.

Unlike the Sony sideshow, managing the national security dimensions of the US relationship with North Korea is an urgent, vital interest. The retaliation threatened by Obama, whether or not it comes to pass, will have counterproductive impact in Pyongyang. The North Koreans are fearful of pre-emptive nuclear and conventional strikes for many reasons. These include specific reference to North Korea as a candidate for preventive strike in the US 2010 announced nuclear declaratory doctrine, and the long trail of US hostility expressed in words and deed towards North Korea. Much of this hostility is deserved given North Korea's own bad faith, outrageous

actions, and inflammatory and irresponsible rhetoric. Some is cultural, based on a realistic appreciation that North Korea embodies the antithesis of values that define what it is to be American. And some is purely ideological, based on American misreading of North Korea and responding to stereotypes and rabid fearmongering.

But some of North Korea's actions respond to what Americans say. General MacDonald is not the only one to say that the United States should be in the business of assassinating North Koreans. RAND Corporation's Bruce Bennett, for example, reportedly told Sony in June 2014 that the only way to get rid of the North Korean regime is to assassinate its leader. Moreover, Sony CEO Lynton asserted that a senior US official agreed with Bennett's views (the State Department declined to clarify what this official said although it did say that he had not viewed the movie). Bennett also told Sony that the ending wherebt the assassinaton guys went awry but Rogen gruesomely kills Kim by head demolition leading ultimately to the overthrow of the regime by a "free North Korea" in The Interview should be kept so that it could leak into North Korea as a samizdat DVD that would destabilize North Korea. (According to the leaked emails, Rogen later modified the killing imagery as follows: "We took out three out of four face embers," Rogen writes of shrapnel set to hit Kim's face. "Reduced the hair burning by 50%, and significantly darkened the chunks of Kim's head.").

It is urgent to correct the improvised United States response to the Sony attack and its aftermath. The situation is now spiraling out of control and is already beyond fair game in Washington's partisan politics. The reality is that no-one knows who is responsible for the escalation dominance in the cyber warfare between the United States and the DPRK

According to Pentagon spokesman Rear

Admiral John Kirby, there are no clear international rules or even norms that demarcate commercial or vandalistic cyberattacks from cyber-warfare, unlike in kinetic warfare in Korea where a military demarcation line is physically inscribed on the strategic landscape. President Obama has thrown down the gauntlet to the DPRK by suggesting that Sony should show the movie, thereby revealing at the same time his own estimate that the alleged DPRK threats to the safety of moviegoers was not credible. Sony has now released The Interview live on-line on Google Movies and YouTube movies, and in Christmas Day limited in-theater showings in the United States.

That the DPRK will respond is entirely predictable, especially since President Obama's promised retaliation involves information warfare aimed at spreading anti-regime propaganda inside the DPRK or converting The Interview into some kind of DVD samizdat. Indeed, the DPRK has already threatened to respond. It is a short distance from the merely symbolic cyber-domain to kinetic and radioactive battlefields in a place as heavily armed as in Korea. Whether the DPRK Internet link outage on December 22 2014 was the first American retaliatory shot (or some third party denial of service attack) is anyone's guess. Similarly, no-one knows if the hacking of two South Korean nuclear power plants on December 22, 2014 was by North Korea or other hackers. But these events show just how dangerous the game being played over a fictional assassination movie has become.

It is not obvious who will have the last laugh in this pathetic Sony sideshow. Certainly it will undermine US reputation for sound strategic decision-making and an ability to maintain stability in the Korean Peninsula, let alone facilitate negotiations to capture and reverse North Korean nuclear armament. Assuredly, the United States will not gain reputation abroad, especially in East Asia, by defending a

movie that depicts the assassination of a living head of state, especially one as potentially dangerous as Kim Jong Un.

Each day that passes, North Korea is enriching uranium that can be used in nuclear weapons, it is improving its missile and other delivery systems, and it is reconstructing its plutonium-producing reactor. From this perspective, time is on North Korea's side, not that of the United States. This is what matters in terms of vital national security interests, not the fate of *The Interview*.

The United States, which is still the world's only superpower, can still shape Kim Jong Un's strategic calculus, rather than merely imagine his denouement via its cultural industry. There is no shortage of small, medium, and large strategic options for the United States to reduce the danger of war and nuclear war involving North Korea.

Admittedly, it is not easy to negotiate with North Korea; but it has been done before successfully, and must be done again. Doing so means determining how to hold North Korea accountable for its alleged cyber-vandalism and reduce the probability of war, nuclear war, and nuclear proliferation at the same time. Everything else should be set aside.

There is simply no substitute for the tedious, painstaking work of constructing a meaningful diplomatic and security relationship with the North Koreans. Not doing so is strategically negligent.

Appendix 1:PRESIDENT OBAMA'S YEAR-END PRESS CONFERENCE, DECEMBER 19, 2014

On December 19, President Obama held a yearend press conference at the White House. Below are excerpts from that press conference related to U.S. foreign policy and international engagement. A full transcript of the press conference will be available on the White



House website.

THE WHITE HOUSE Office of the Press Secretary Washington, D.C. December 19, 2014

Q: Thank you, Mr. President. I'll start on North Korea — that seems to be the biggest topic today. What does a proportional response look like to the Sony hack? And did Sony make the right decision in pulling the movie? Or does that set a dangerous precedent when faced with this kind of situation?

THE PRESIDENT: Well, let me address the second question first. Sony is a corporation. It suffered significant damage. There were threats against its employees. I am sympathetic to the concerns that they faced. Having said all that, yes, I think they made a mistake.

In this interconnected, digital world, there are going to be opportunities for hackers to engage in cyber assaults both in the private sector and the public sector. Now, our first order of business is making sure that we do everything to harden sites and prevent those kinds of attacks from taking place. When I came into office, I stood up a cybersecurity interagency team to look at everything that we could at the government level to prevent these kinds of attacks. We've been coordinating with the private sector, but a lot more needs to be done. We're not even close to where we need to be.

And one of the things in the New Year that I hope Congress is prepared to work with us on is strong cybersecurity laws that allow for information-sharing across private sector platforms, as well as the public sector, so that we are incorporating best practices and preventing these attacks from happening in the first place.

But even as we get better, the hackers are going to get better, too. Some of them are going to be state actors; some of them are going to be non-state actors. All of them are going to be sophisticated and many of them can do some damage.

We cannot have a society in which some dictator someplace can start imposing censorship here in the United States. Because if somebody is able to intimidate folks out of releasing a satirical movie, imagine what they start doing when they see a documentary that they don't like, or news reports that they don't like. Or even worse, imagine if producers and distributors and others start engaging in self-censorship because they don't want to offend the sensibilities of somebody whose sensibilities probably need to be offended.

So that's not who we are. That's not what America is about.

...But let's talk of the specifics of what we now know. The FBI announced today and we can confirm that North Korea engaged in this attack. I think it says something interesting about North Korea that they decided to have the state mount an all-out assault on a movie studio because of a satirical movie starring Seth Rogen and James Flacco [Franco]. (Laughter.) I love Seth and I love James, but the notion that that was a threat to them I think gives you some sense of the kind of regime we're talking about here.

They caused a lot of damage, and we will respond. We will respond proportionally, and we'll respond in a place and time and manner that we choose. It's not something that I will announce here today at a press conference.

Appendix 2: FBI PRESS RELEASE UPDATE ON SONY INVESTIGATION

Update on Sony Investigation Washington DC December 19, 2014

Today, the FBI would like to provide an update on the status of our investigation into the cyber attack targeting Sony Pictures Entertainment (SPE). In late November, SPE confirmed that it



was the victim of a cyber attack that destroyed systems and stole large quantities of personal and commercial data. A group calling itself the "Guardians of Peace" claimed responsibility for the attack and subsequently issued threats against SPE, its employees, and theaters that distribute its movies.

The FBI has determined that the intrusion into SPE's network consisted of the deployment of destructive malware and the theft of proprietary information as well as employees' personally identifiable information and confidential communications. The attacks also rendered thousands of SPE's computers inoperable, forced SPE to take its entire computer network offline, and significantly disrupted the company's business operations.

After discovering the intrusion into its network, SPE requested the FBI's assistance. Since then, the FBI has been working closely with the company throughout the investigation. Sony has been a great partner in the investigation, and continues to work closely with the FBI. Sony reported this incident within hours, which is what the FBI hopes all companies will do when facing a cyber attack. Sony's quick reporting facilitated the investigators' ability to do their jobs, and ultimately to identify the source of these attacks.

As a result of our investigation, and in close collaboration with other U.S. government departments and agencies, the FBI now has enough information to conclude that the North Korean government is responsible for these actions. While the need to protect sensitive sources and methods precludes us from sharing all of this information, our conclusion is based, in part, on the following:

 Technical analysis of the data deletion malware used in this attack revealed links to other malware that the FBI knows North Korean actors previously developed. For example, there were similarities in specific lines of code,

- encryption algorithms, data deletion methods, and compromised networks.
- The FBI also observed significant overlap between the infrastructure used in this attack and other malicious cyber activity the U.S. government has previously linked directly to North Korea. For example, the FBI discovered that several Internet protocol (IP) addresses associated with known North Korean infrastructure communicated with IP addresses that were hardcoded into the data deletion malware used in this attack.
- Separately, the tools used in the SPE attack have similarities to a cyber attack in March of last year against South Korean banks and media outlets, which was carried out by North Korea.

We are deeply concerned about the destructive nature of this attack on a private sector entity and the ordinary citizens who worked there. Further, North Korea's attack on SPE reaffirms that cyber threats pose one of the gravest national security dangers to the United States. Though the FBI has seen a wide variety and increasing number of cyber intrusions, the destructive nature of this attack, coupled with its coercive nature, sets it apart. North Korea's actions were intended to inflict significant harm on a U.S. business and suppress the right of American citizens to express themselves. Such acts of intimidation fall outside the bounds of acceptable state behavior. The FBI takes seriously any attempt—whether through cyber-enabled means, threats of violence, or otherwise-to undermine the economic and social prosperity of our citizens.

The FBI stands ready to assist any U.S. company that is the victim of a destructive cyber attack or breach of confidential business information. Further, the FBI will continue to work closely with multiple departments and agencies as well as with domestic, foreign, and private sector partners who have played a



critical role in our ability to trace this and other cyber threats to their source. Working together, the FBI will identify, pursue, and impose costs and consequences on individuals, groups, or nation states who use cyber means to threaten the United States or U.S. interests.

Appendix 3: SECRETARY OF STATE JOHN KERRY ON CYBER-ATTACK BY NORTH KORFA

STATEMENT BY SECRETARY KERRY Condemning Cyber-Attack by North Korea 19 December 2014

The United States condemns North Korea for the cyber-attack targeting Sony Pictures Entertainment and the unacceptable threats against movie theatres and moviegoers. These actions are a brazen attempt by an isolated regime to suppress free speech and stifle the creative expression of artists beyond the borders of its own country.

Freedom of expression is at the center of America's values and a founding principle of our Bill of Rights. We're a country where artists openly mock and criticize the powerful, including our own government. We don't always like what they say about us or about others, and sometimes we're even deeply offended. But those offenses have always taken a backseat to freedom of expression. That's why the United States is and always will be a staunch advocate for and protector of the right of artists to express themselves freely and creatively. Whatever one's system of government or views about free expression, there is absolutely no justification whatsoever for an attack like this.

We are deeply concerned about the destructive nature of this state sponsored cyber-attack targeting a commercial entity and its employees in the United States. These lawless acts of intimidation demonstrate North Korea's flagrant disregard for international norms. Threats in cyberspace pose one of the greatest

national security challenges to the United States, and North Korea's actions - intended to inflict significant economic damage and suppress free speech - are well beyond the bounds of acceptable state behavior in cyberspace. This provocative and unprecedented attack and subsequent threats only strengthen our resolve to continue to work with partners around the world to strengthen cybersecurity, promote norms of acceptable state behavior, uphold freedom of expression, and ensure that the Internet remains open, interoperable, secure and reliable. We encourage our allies and partners to stand with us as we defend the values of all of our people in the face of state-sponsored intimidation.

Appendix 4: ADMIRAL KIRBY STATES THERE IS NO DEMARCATION LINE BETWEEN CYBER VANDALISM AND CYBER-WAR

Department of Defense Press Briefing by Rear Adm. Kirby in the Pentagon Briefing Room December 19, 2014

QUESTION: Thank you Hey, general admiral [sic], a question about North Korea. There's many reports out there about the speculation of them being behind cyber attacks here in the United States. I was just curious from a military perspective what the U.S. military understanding is of North Korea's cyber capabilities? And are they a cyber threat from a military perspective?

KIRBY: Well, without speaking to anything specific with regard to Sony Pictures, as you know, we take cyber threats very, very seriously. Cyber threats come from any number of state and non-state actors. I won't get into, you know, a laundry list here today, but this is something the secretary takes very seriously. It's why he has devoted so much of his energy to the cyber domain. And, I mean, it's something we're constantly mindful of. But I — I don't — you know, it's also — it's also a domain where, you know, you have to be very



circumspect about the degree to which — the specificity to which you talk about both the threats, challenges, and of course whatever responses are available to you.

QUESTION: Can I follow up on that?

Has the U.S. Cyber Command been tasked at all with assisting the FBI or any part of the government in its investigation into the Sony hack?

KIRBY: This is an FBI investigation. I'm not aware of any particular assistance rendered by DOD. That said, we have been part of the interagency discussions about — about this incident.

QUESTION: Just a follow-on North Korea. The FBI is blaming North Korea for the attack, and says it has evidence. At what point is it an act of war? And at what point does U.S. Cyber Command react?

KIRBY: First of all, I know of no official determination about the — that's been made about the source of the attacks on Sony Pictures. So, I'm not in a position to speculate one way or the other. It's an ongoing investigation and I wouldn't get ahead of the FBI on that. As I said, we're part of the interagency discussion about the incident and about options that may be available.

I'm also, you know, not — not able to lay out in any specificity for you what would be or wouldn't be an act of war in the cyber domain. We take — it's not like there's a demarcation line that exists in some sort of fixed space on what is or isn't. The cyber domain remains challenging — remains very fluid. Part of the reason why it's such a challenging domain for us is because there aren't internationally accepted norms and protocols. And that's something that, you know, we here in the Defense Department have been certainly arguing for.

This is a revised and expanded version of an article that appeared at the Napsnet Policy Forum. Edited December 29, 2014 1.11 pm PST after viewing the film and in response to private communications explaining that the killing scene was an "act of self defense" by Rogen against Kim Jung-un's armed helicopter firing on the tank driven by Rogen, not an assassination attempt (which goes awry earlier in the movie); also, the munition that Rogen fires from a tank that kills Kim Jong Un is not the capsule containing poison that is earlier hidden in Rogen's rectum and sent by the CIA via a drone fired from US Forces Korea to deliver the lethal weapon to their guesthouse in Pyongyang. Such are the subtleties of this movie in which Seth Rogen takes on the mission of assassinating Kim Jong Un and ends up unleashing a successful free North Korea insurgency.

Peter Hayes is Co-founder and Executive Director of Nautilus Institute for Security and Sustainability; Honorary Professor at the Center for International Security Studies, Sydney University, Australia, and an Asia-Pacific Journal Contributing Editor. Recent publications include Extended Nuclear Deterrence, Global Abolition, and Korea and The Path Not Taken, The Way Still Open: Denuclearizing The Korean Peninsula And Northeast Asia (with Michael Hamel-Green).

Recommended citation: Peter Hayes, "US Strategic Negligence, North Korea and the Sony Sideshow", The Asia-Pacific Journal, Vol. 12, Issue 52, No. 2, December 29, 2014.

Related articles

- Mel Gurtov, Time for the U.S. to Engage North Korea
- •Sahr Conway-Lanz, The Ethics of Bombing Civilians After World War II: The Persistence of Norms Against Targeting Civilians in the Korean War





- •Jeremy Kuzmarov, Bomb After Bomb: US Air Power and Crimes of War From World War II to the Present
- •Ruediger Frank, Why now is a good time for economic engagement of North Korea
- Morton H. Halperin, A New Approach to Security in Northeast Asia: Breaking the Gridlock
- •Marilyn Young, **Bombing Civilians: An American Tradition**