

Volume 9 Part 2 April 1980

0047-2794

Journal of Social Policy

Cambridge University Press

Journal of Social Policy

The Journal of the Social Administration Association

Editor: ROBERT PINKER, Professor of Social Work Studies, London School of Economics and Political Science

Editorial Board

CATHERINE JONES, Lecturer in Social Administration, University of Birmingham
K. JUDGE, Assistant Director, Personal Social Services Research Unit, University of Kent at Canterbury

M. KOGAN, Professor of Government and Social Administration, Brunel University, London

J. P. MARTIN, Professor of Sociology and Social Administration, University of Southampton

D. E. G. PLOWMAN (Chairman), Professor of Social Administration, London School of Economics and Political Science

A. M. REES (Review Editor), Department of Sociology and Social Administration, University of Southampton

KATHLEEN M. SLACK (Social Administration Digest), Editor, Social Administration Digest

PATRICIA THOMAS, Assistant Director, The Nuffield Foundation

CLARE UNGERSON, Lecturer in Social Policy and Administration, University of Kent at Canterbury

Overseas Editorial Advisers

HANS ACHINGER (Frankfurt)

R. J. LAWRENCE (New South Wales)

BENT ROLD ANDERSEN (Copenhagen)

JIRÍ MUSIL (Prague)

V. JAGANNADHAM (New Delhi)

J. H. ROBB (Wellington, New Zealand)

ROBERT J. LAMPMAN (Wisconsin)

ALBERT ROSE (Toronto)

Editorial Policy: The *Journal of Social Policy* is concerned with the historical and theoretical analysis of social policy and with processes and problems in the implementation of social policy at both national and local levels. It explores the relationship of social administration to all the social sciences as well as to social work and social action. Its scope is international and it draws on research and developments in other countries besides Britain. The *Journal* assumes no doctrine save the value of social administration as an intellectual discipline in itself and as a contributor to social welfare.

© Cambridge University Press 1980

Copying: This journal is registered with the Copyright Clearance Center, P.O. Box 8891, Boston, Mass. 02114. Organizations in the USA who are also registered with C.C.C. may therefore copy material (beyond the limits permitted by sections 107 and 108 of U.S. copyright law) subject to payment to C.C.C. of the per-copy fee indicated in the code on the first page of the article. This consent does not extend to multiple copying for promotional or commercial purposes.

ISI Tear Service, 3501 Market Street, Philadelphia, Pennsylvania 19104, USA, is authorised to supply single copies of separate articles for private use only.

For all other use, permission should be sought from the Cambridge or New York offices of the Cambridge University Press.

Subscriptions: *Journal of Social Policy* (ISSN 0047-2794) is published quarterly in January, April, July and October. The subscription price (which includes postage) of volume 9, 1980 is £25.00 net (US \$67.50 in USA and Canada). Single parts cost £7.50 net (US \$21.00 in USA and Canada) plus postage. Four parts form a volume. Orders, which must be accompanied by payment, may be sent to a bookseller, subscription agent or direct to the publishers: Cambridge University Press, P.O. Box 110, Cambridge CB2 3RL. Orders from the USA or Canada should be sent to Cambridge University Press, 32 East 57th Street, New York, NY 10022, USA. Copies of the journal for subscribers in the USA and Canada are sent by air to New York to arrive with minimum delay. Second class postage paid at New York, NY. POSTMASTER: send address changes in USA and Canada to Cambridge University Press, 32 East 57th Street, New York, N.Y. 10022.