

# The American Political Science Review

---

VOLUME XXI

1927



# The American Political Science Review

## *BOARD OF EDITORS*

CLARENCE A. BERDAHL, University of Illinois	THOMAS H. REED, University of Michigan
ROBERT E. CUSHMAN, Cornell University	LINDSAY ROGERS, Columbia University
JOHN A. FAIRLIE, University of Illinois	WALTER J. SHEPARD, Brookings Graduate School
A. C. HANFORD, Harvard University	BRUCE WILLIAMS, University of Virginia
CLYDE L. KING, University of Pennsylvania	W. W. WILLOUGHBY, Johns Hopkins University

FREDERIC A. OGG, Managing Editor, University of Wisconsin

VOLUME XXI

1927

Reprinted with the permission of The American Political Science Association

JOHNSON REPRINT CORPORATION    JOHNSON REPRINT COMPANY LIMITED  
111 Fifth Avenue, New York, N. Y. 10003    Berkeley Square House, London W. 1

Copyright, 1927, by  
THE AMERICAN POLITICAL SCIENCE ASSOCIATION

First reprinting, 1964, Johnson Reprint Corporation

Printed in the United States of America

## CONTENTS

### NUMBER 1—FEBRUARY, 1927

Time, Technology, and the Creative Spirit in Political Science, <i>Charles A. Beard</i> . . . . .	1
The Political Ideas of Contemporary Tory Democracy, <i>Lewis Rockow</i> . . . . .	12
Social Theory and the <i>Principium Unitatis</i> , <i>William Orton</i> . . . . .	32
The Investigative Function of Congress, <i>George B. Galloway</i> . . . . .	47
Constitutional Law in 1925-26, <i>Robert E. Cushman</i> . . . . .	71
Legislative Notes and Reviews, <i>Victor J. West</i> (ed.)	
Can Legislatures Learn from City Councils? <i>Howard White</i> . . . . .	95
Foreign Governments and Politics, <i>Walter J. Shepard</i> (ed.)	
The Canadian Election of 1926, <i>Walter R. Sharp</i> . . . . .	101
Judicial Review of Legislative Acts in Germany, <i>F. F. Blachly</i> . . . . .	113
The German Referendum on the Princes' Property, <i>Harold F. Gosnell</i> . . . . .	119
Greece's Experiment with Proportional Representation, <i>Adamantios Th. Polyzoides</i> . . . . .	123
Notes on International Affairs, <i>Bruce Williams</i> (ed.)	
The Allocation of Expenses in International Organization, <i>Norman L. Hill</i> . . . . .	128
The League of Nations a Rudimentary Superstate, <i>Edward A. Harriman</i> . . . . .	137
Responsibility for Violation of International Law, <i>Denys P. Myers</i> . . . . .	140
News and Notes, Personal and Miscellaneous . . . . .	145
Annual Meeting . . . . .	150
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.) . . . . .	162
Recent Publications of Political Interest	
Books and Periodicals, <i>Clarence A. Berdahl</i> . . . . .	212
Government Publications, <i>Miles O. Price</i> . . . . .	245

### NUMBER 2—MAY, 1927

The Delimitation and Mensurability of Political Phenomena, <i>G. E. G. Catlin</i> . . . . .	255
The Political and Social Theory of Michael Bakunin, <i>Samuel Rezneck</i> . . . . .	270
American Government and Politics	
Second Session of the Sixty-Ninth Congress, <i>Arthur W. Macmahon</i> . . . . .	297
Legislative Notes and Reviews	
Governors' Messages, 1927, <i>Ralph H. Boots</i> . . . . .	318
The Regulation of Lobbying, <i>James K. Pollock, Jr.</i> . . . . .	335
Notes on Administration, <i>Leonard D. White</i> (ed.)	
The Trend Toward Administrative Naturalization, <i>Henry B. Hazard</i> . . . . .	342
Administrative Reorganization in New York State, <i>Finla G. Crawford</i> . . . . .	349
Notes on Municipal Affairs, <i>Thomas H. Reed</i> (ed.) . . . . .	360
The Pittsburgh Plan of City-County Consolidation, <i>Joseph T. Miller</i> . . . . .	365
The Proposed National Municipal Code of Germany, <i>Bertram W. Maxwell</i> . . . . .	369
Foreign Governments and Politics, <i>Walter J. Shepard</i> (ed.)	
The British Imperial Conference, <i>K. B. Smellie</i> . . . . .	376
Elections to the New Hungarian Parliament, <i>Malbone W. Graham, Jr.</i> . . . . .	381
Reports of Round Table Conferences . . . . .	389
News and Notes, Personal and Miscellaneous . . . . .	410
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.) . . . . .	422
Recent Publications of Political Interest	
Books and Periodicals, <i>Clarence A. Berdahl</i> . . . . .	479
Government Publications, <i>Miles O. Price</i> . . . . .	513

## NUMBER 3—AUGUST, 1927

The Chief Whip in the British Parliament, <i>Viscount Gladstone</i> .....	519
Permanent Officials in the National Administration of the United States, <i>Frank O. Lowden</i> .....	529
European Dictatorships, <i>Henry R. Spencer</i> .....	537
The Antiparliamentary Movement in France, <i>Robert K. Gooch</i> .....	552
Public Law in the State Courts in 1926-27, <i>Robert E. Cushman</i> .....	573
Legislative Notes and Reviews	
Reapportionment in Illinois, <i>Rodney L. Mott</i> .....	598
The Voting Machine Extends its Territory, <i>T. David Zukerman</i> .....	603
Notes on Political Definition and Method	
The Psychological Nature of Political Structure, <i>Floyd H. Allport</i> .....	611
Identification of Blocs in Small Political Bodies, <i>Stuart A. Rice</i> .....	619
The Theory of Political Propaganda, <i>Harold D. Lasswell</i> .....	627
News and Notes, Personal and Miscellaneous.....	632
Doctoral Dissertations in Political Science, <i>Pitman B. Potter</i> .....	645
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.).....	652
Recent Publications of Political Interest	
Books and Periodicals, <i>Clarence A. Berdahl</i> .....	702
Government Publications, <i>Miles O. Price</i> .....	744

## NUMBER 4—NOVEMBER, 1927

Some Reflections on the Sociological Character of Political Parties, <i>Roberto Michels</i> .....	753
Political Science at the Crossroads, <i>Ellen Deborah Ellis</i> .....	773
The Evolution of the League of Nations, <i>William E. Rappard</i> .....	792
Notes on Administration, <i>Leonard D. White</i> (ed.)	
A Needed Supplement to Home Rule Charters, <i>S. Gale Lowrie</i> .....	827
The Administration of Elections in Chicago, <i>Jerome G. Kerwin</i> .....	830
Foreign Governments and Politics, <i>Walter J. Shepard</i> (ed.)	
Parliamentary Government in Japan, <i>Kenneth Colegrove</i> .....	835
Economic Background of China's Nationalist Movement, <i>Robert T. Pollard</i>	853
Cabinet Changes in Germany since Hindenburg's Election, <i>Elmer D. Graper</i>	857
What is the Podestà? <i>Lester K. Born</i> .....	863
News and Notes, Personal and Miscellaneous.....	872
Institute of Public Affairs at the University of Virginia, <i>Milton Conover</i> .....	878
Los Angeles Institute of Public Affairs, <i>Ordean Rockey</i> .....	879
Institute of Politics at Williamstown, <i>Richard A. Newhall</i> .....	881
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.).....	886
Recent Publications of Political Interest	
Books and Periodicals, <i>Clarence A. Berdahl</i> .....	929
Government Publications, <i>Miles O. Price</i> .....	959
Index to Volume XXI, <i>Jessie P. Boswell</i> .....	966

OFFICERS OF THE  
AMERICAN POLITICAL SCIENCE ASSOCIATION

*President*

WILLIAM B. MUNRO, Harvard University

*First Vice-President*

ARNOLD B. HALL, University of Oregon

*Second Vice-President*

ISIDOR LOEB, Washington University

*Third Vice-President*

ROBERT C. BROOKS, Swarthmore College

*Secretary and Treasurer*

J. R. HAYDEN, University of Michigan

EXECUTIVE COUNCIL

*President, Vice-Presidents, and Secretary-Treasurer ex-officio*

FRANK G. BATES, Indiana University

JOHN DICKINSON, Harvard University

LUTHER H. GULICK, New York City

F. A. MIDDLEBUSH, University of Missouri

BRUCE WILLIAMS, University of Virginia

CALEB P. PATTERSON, University of Texas

S. GALE LOWRIE, University of Cincinnati

LOUISE OVERACKER, Wellesley College

RUSSELL M. STORY, Pomona College

LEONARD D. WHITE, University of Chicago

WILLIAM ANDERSON, University of Minnesota

RALPH S. BOOTS, University of Pittsburgh

JOHN P. SENNING, University of Nebraska

HENRY R. SPENCER, Ohio State University

QUINCY WRIGHT, University of Chicago

FORMER PRESIDENTS

FRANK J. GOODNOW

ALBERT SHAW

FREDERICK N. JUDSON\*

JAMES BRYCE\*

A. LAWRENCE LOWELL

WOODROW WILSON\*

SIMEON E. BALDWIN\*

ALBERT BUSHNELL HART

W. W. WILLOUGHBY

JOHN BASSETT MOORE

ERNST FREUND

JESSE MACY\*

MUNROE SMITH\*

HENRY JONES FORD\*

PAUL S. REINSCH\*

LEO S. ROWE

WILLIAM A. DUNNING\*

HARRY A. GARFIELD

JAMES W. GARNER

CHARLES E. MERRIAM

CHARLES A. BEARD

\* Deceased