

# **IO**

## **International Organization**

**Valerie Bunce**

East Europe: Soviet Asset or Liability?

**Dennis J. Encarnation and Louis T. Wells, Jr.**

Sovereignty en Garde

**Alan W. Cafruny**

Shipping: Europe vs. America

**Julius Emeka Okolo**

Integration in West Africa

**Giulio M. Gallarotti**

Tariffs and the Business Cycle

**Brian W. Tomlin**

Voting in the United Nations

Sponsored by the World Peace Foundation  
Edited at Cornell University  
Published quarterly by The MIT Press

EDITORIAL BOARD

Albert Fishlow, Chairperson

David A. Baldwin  
Richard J. Bloomfield  
James A. Caporaso  
Benjamin J. Cohen  
Robert G. Gilpin  
Peter A. Gourevitch  
Ernst B. Haas  
Wolfgang Hager  
Peter Hardi  
G. K. Helleiner

Alfred O. Hero  
Kal J. Holsti  
Takashi Inoguchi  
Abdul Aziz Jalloh  
Robert Jervis  
Gerd Junne  
Robert O. Keohane  
Charles Lipson  
Joseph S. Nye Jr.

John S. Odell  
Guillermo O'Donnell  
John Gerard Ruggie  
Janice Gross Stein  
Loukas Tsoukalis  
Laura Tyson  
William J. L. Wallace  
Thomas D. Willett  
Mark W. Zacher  
I. William Zartman

*Editor:* Peter J. Katzenstein  
*Associate editor:* Roger M. Haydon

*Review editor:* David A. Baldwin

*International Organization* invites the submission of manuscripts on all aspects of world politics and international political economy. Manuscripts should be addressed to the Editor, *International Organization*, 130 Uris Hall, Cornell University, Ithaca, N.Y. 14853. Manuscripts should be double-spaced and submitted in triplicate, along with an abstract and author's note. Footnotes should be numbered consecutively, typed double-spaced, and placed at the end of the manuscript. Authors may expect a decision within two months of the Editor's receipt of a manuscript.

Statements of fact and opinion appearing in *International Organization* are made on the responsibility of the authors alone and do not imply the endorsement of the Board of Editors, The Board of Trustees of the World Peace Founda-

tion, Cornell University, or The MIT Press.

*Subscriptions and business correspondence:* All inquiries concerning subscriptions should be sent to the MIT Press Journals, 28 Carleton Street, Cambridge, MA 02142. Yearly subscription rates are: individuals, \$18; institutions, \$40. Subscribers outside the United States and Canada should add \$4 for surface mail and \$18 for airmail. Postmaster: send address changes to *International Organization*, 28 Carleton Street, Cambridge, MA 02142. Second class postage is paid at Boston and at additional mailing offices.

*International Organization* is published quarterly, Winter, Spring, Summer, and Fall by The MIT Press.

*Advertising:* Please write to Advertising Manager, MIT Press Journals, 28 Carleton Street, Cambridge, MA

02142 USA. Telephone (617)253-2866.

*Rights and permissions:* All inquiries concerning rights and permissions should be sent to *International Organization*, MIT Press Journals, 28 Carleton Street, Cambridge, MA 02142.

The code number at the bottom of the first page of each article indicates consent to make copies for personal or internal use, or for the use of specific clients on the condition that the copier pay the stated per-copy fee through the Copyright Clearance Center, Inc., for copying beyond that permitted by Sections 107 or 108 of the U.S. Copyright Law. It does not extend to other kinds of copying, such as for general distribution, advertising, promotion, for creating new collected works, or for resale. Pre-1978 articles are subject to a uniform \$1.50 fee for copying.

© 1985 by the World Peace Foundation and the Massachusetts Institute of Technology  
ISSN 0020-8183

---

# International Organization

Volume 39, Number 1, Winter 1985

---

## Articles

- The empire strikes back: the transformation of the Eastern bloc  
from a Soviet asset to a Soviet liability *Valerie Bunce* 1
- Sovereignty en garde: negotiating with foreign investors 47  
*Dennis J. Encarnation and Louis T. Wells, Jr.*
- The political economy of international shipping: Europe versus  
America *Alan W. Cafruny* 79
- Integrative and cooperative regionalism: the Economic  
Community of West African States *Julius Emeka Okolo* 121
- Toward a business-cycle model of tariffs *Giulio M. Gallarotti* 155

## Research Note

- Measurement validation: lessons from the use and misuse of UN  
General Assembly roll-call votes *Brian W. Tomlin* 189

---

## Contributors

---

**Valerie Bunce** is Associate Professor of Political Science at Northwestern University, Evanston, Illinois.

**Alan W. Cafruny** is Assistant Professor of Government at the University of Virginia, Charlottesville.

**Dennis J. Encarnation** is Assistant Professor of Business Administration at the Graduate School of Business Administration of Harvard University, Boston, Massachusetts.

**Giulio M. Gallarotti** is a doctoral candidate in the Department of Political Science at Columbia University, New York City.

**Julius Emeka Okolo** is Head of the Department of Political Science and Dean of the Postgraduate School at the University of Sokoto, Nigeria.

**Brian W. Tomlin** is Professor and Director of the Norman Paterson School of International Affairs at Carleton University, Ottawa.

**Louis T. Wells, Jr.**, is Herbert F. Johnson Professor of International Management at the Graduate School of Business Administration of Harvard University, Boston, Massachusetts.

---

## Abstracts

---

### **The empire strikes back: the transformation of the Eastern bloc from a Soviet asset to a Soviet liability**

by Valerie Bunce

The structure of the Soviet bloc would appear to be ideal for the maximization of Soviet domestic and foreign interests. The actual ledger of Soviet gains and losses from control over Eastern Europe, however, reveals a different picture. Over the postwar period Eastern European contributions to Soviet national security, economic growth, and domestic stability have declined. This decline in the value of empire to the Soviets is a function of three factors. The first is growing regime-society tensions in Eastern Europe as a result of East Europe's dependence on the Soviet Union and the derivative structures of its Stalinist political economies. The second is the Soviet role within the bloc as a political and economic monopoly and monopsony. And the third is the unexpected costs, both to the Soviet Union and to Eastern Europe, that attended the bloc's reunion in the early 1970s with a global capitalist system in crisis.

### **Sovereignty en garde: negotiating with foreign investors**

by Dennis J. Encarnation and Louis T. Wells, Jr.

Governments must choose between general policies and individual negotiations to reach agreements with foreign investors. General policy leaves nothing to be negotiated. But once negotiation is selected, governments face difficult choices over how to conduct negotiations. No single choice of organizational structure or administrative process is optimal for all countries or for all industries. Each organizational choice carries a range of economic and political costs and benefits that are valued differently by the domestic and foreign interests affected by the negotiation's outcome. Interviews with government officials in four Asian countries and corporate executives in four industries, all involved in international business negotiations between 1978 and 1982, demonstrate that different governments should and do choose different approaches to negotiating with foreign firms. Even single countries use different approaches at different times and with different industries. Moreover, the managerial choices of structure and process are not random. Rather, they are influenced by a government's general strategy toward foreign investment, the "political salience" of a given investment, and the degree of competition among countries for a specific investment. Ultimately, a government's management of international business negotiations shapes its effectiveness

---

in negotiating with foreign firms and in competing for foreign investment.

**The political economy of international shipping: Europe versus America**  
by Alan W. Cafruny

The political challenge to the post-World War II order in shipping has been issued in the context of the North-South debate, but American power and interest are central to current developments. In the bulk and tanker sector the United States retains a strong interest in stability and successfully defends the existing order. In the liner sector, on the other hand, the United States has participated in recent assaults on the postwar order, producing great tension between Europe and America. There is a strong correlation between this growing maritime conflict and the political processes anticipated by the general theory of hegemonic stability. But "hegemony" and "power" are distinct concepts. Instability in international shipping arises neither from America's loss of power in shipping nor from challenges from Europe and the Third World. Rather, instability reflects American attempts to establish a closer identity between the existing regime and short-term national interest.

**Integrative and cooperative regionalism: the Economic Community of West African States**  
by Julius Emeka Okolo

The Economic Community of West African States (ECOWAS), the most recent effort at regional integration in the Third World, is the first potential success for such endeavors among less developed countries (LDCs). Deficient in some of the neo-functional variables of regional integration, ECOWAS differs from similar LDC groupings. Its formation was the result of high-level political support. The terms and provisions of its treaty create a harmonious political environment for cooperation, and the community has so far been free of the conflicts that destroyed several similar LDC ventures. A quasi-supranational secretariat serves as a vanguard of integration by insulating technical issues from the politics of national interest. Nigeria, the major subregional actor, endeavors to make side payments (despite its economic difficulties), and a more conducive international environment has accompanied the changed attitude of France, the principal extraregional actor, from opposition to support. Despite some contrary forces, ECOWAS may become the Third World's first success in integration.

**Toward a business-cycle model of tariffs**  
by Giulio M. Gallarotti

A modified interest-group model links movements in tariffs to changes in the level of economic activity within nations. This model is introduced and tested for tariff behavior in the 19th and early 20th centuries in three nations: the United States, Great Britain, and Germany. Empirical analysis lends strong support to the model's central thesis, that tariffs are sensitive to movements within a business cycle. Tariff changes occurring in the three nations, with the exception of British tariff increases, generally conform to the expectations of the model. Furthermore, business-cycle sensitivity provides an explanation of the behavior of tariffs superior to two prominent alternatives, those based on ideology and on hegemonic stability.